

**COLORADO RIVER BOARD OF COOPERATIVE
EDUCATIONAL SERVICES**

PARACHUTE, COLORADO

**FINANCIAL STATEMENTS
WITH
INDEPENDENT AUDITORS' REPORT**

**FOR THE YEAR ENDED
JUNE 30, 2019**

**COLORADO RIVER BOARD OF COOPERATIVE EDUCATIONAL SERVICES
PARACHUTE, COLORADO**

**ROSTER OF OFFICIALS
June 30, 2019**

BOARD MEMBERS

Anne Guettler – President – Garfield County School District RE-2
Jennifer Rupert – Vice President – Roaring Fork School District
Lynne Shore – Secretary/Treasurer – Garfield School District #16

SUPERINTENDENTS

Brent Curtice – Garfield School District Re-2
Brad Ray – Garfield County School District #16
Rob Stein – Roaring Fork School District

ADMINISTRATIVE

Troy Lange, Executive Director
Jennifer Rhoades, Business Manager
Denise Rahe, Director of Special Education

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FINANCIAL SECTION

MANAGEMENT’S DISCUSSION AND ANALYSIS (MD&A)

Required Supplementary Information (RSI)

June 30, 2019

The discussion and analysis of Colorado River Board of Cooperative Educational Services (Colorado River “BOCES”) financial performance provides an overall review of Colorado River BOCES’ financial activities for the fiscal year ended June 30, 2019. The intent of this discussion and analysis is to look at Colorado River BOCES’ financial performance as a whole. Readers should also review the financial statements, financial statement footnotes, and budgetary comparison schedules to broaden their understanding of Colorado River BOCES’ financial performance.

Financial Highlights

Colorado River BOCES currently provides services to four, member school districts, Debeque School District 49JT, Garfield School District 16, Garfield School District Re-2, and Roaring Fork School District. In addition, they provide occasional services to some outlying districts, charter schools, and private schools.

Colorado River BOCES ended with a fund balance in the General Fund of 1,696.057. This represents a reduction in fund balance of \$13,359 compared to the prior year.

Colorado River BOCES flows all but the approved indirect cost rate of Federal IDEA Part B and Preschool funds to districts and the districts had the option to purchase Special Education Services through Colorado River BOCES or hire their own staff as approved by IDEA regulations and the Federal Application. Colorado River BOCES continues to employ low incidence staff (hearing, vision, audiology) who provide services to all districts and these costs were assessed to the districts.

Indirect costs were charged to Federal and State grants and other self-supporting programs. The indirect costs revenue of \$152,845 is accounted for in other local revenues and was used to offset general operating expenses. Member districts were assessed \$67,560 for Colorado River BOCES’ general operations and \$2,501,583 for services provided in consortia programs.

Using the Basic Financial Statements

The basic financial statements consist of the Management Discussion and Analysis (this section) and a series of financial statements and notes to those statements. These statements are organized so that the reader can first understand Colorado River BOCES as an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The first two statements are government-wide financial statements – the Statement of Net Position and the Statement of Activities. Both provide long and short-term information about Colorado River BOCES' overall financial status.

The remaining statements are fund financial statements that focus on individual parts of Colorado River BOCES' operations in more detail. The governmental fund statements tell how general Colorado River BOCES services were financed in the short term as well as what remains for future spending. The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data.

Financial Analysis of the BOCES as a Whole

At the end of the current fiscal year the liabilities of Colorado River BOCES exceeded its assets which resulted in a negative net position of (\$4,002,799).

Government-Wide Financial Statements

The government-wide statements report information about Colorado River BOCES as a whole using accounting methods similar to those used by private businesses. The statements of net position include all of the government's assets and liabilities. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two government-wide statements report Colorado River BOCES' net position and how they have changed. The change in net position is important because it tells the reader that for Colorado River BOCES as a whole, the financial position of Colorado River BOCES has improved or diminished. The causes of this change may be the result of various factors, some financial, some not. Non-financial factors include facility conditions and required educational programs.

In the Statement of Net Position and the Statement of Activities, the BOCES has one type of activity:

Governmental Activities – The majority of Colorado River BOCES' programs and services are reported here including general operations support services, instruction and support of consortia programs, and instruction and support of programs for students with disabilities, plant operations and maintenance and pupil transportation.

A condensed summary of Colorado River BOCES' Net Position is as follows:

	Governmental Activities	
	2019	2018
Current Assets	\$ 3,072,355	\$ 2,841,281
Other Assets	<u>1,051,125</u>	<u>1,067,543</u>
Total Assets	<u>4,123,480</u>	<u>3,908,824</u>
Deferred Outflows of Financial Resources	<u>3,379,895</u>	<u>3,537,624</u>
Current Liabilities	1,215,193	1,010,175
Noncurrent Liabilities	<u>6,114,088</u>	<u>9,140,595</u>
Total Liabilities	<u>7,329,281</u>	<u>10,150,770</u>
Deferred Inflows of Financial Resources	<u>4,176,893</u>	<u>738,612</u>
Net Investment in Capital Assets	1,011,315	1,008,596
Unrestricted Net Position	<u>(5,014,114)</u>	<u>(4,451,530)</u>
Total Net Position	<u>\$ (4,002,799)</u>	<u>\$ (3,442,934)</u>

Cash and cash equivalents totaled \$3,072,355 and capital assets net of accumulated depreciation totaled \$1,051,125 and deferred outflows totaled \$3,379,895, the ending total assets balance as of June 30, 2018 is \$4,123,480.

The current liability is \$1,215,193. Due to the pension liability accounted for in the noncurrent liabilities of \$6,114,088, the Colorado River BOCES Total Liabilities come to \$7,329,281. Deferred Inflows totaled \$4,176,893.

Total net position for the current fiscal year is (\$4,002,799).

A condensed Statement of Activities and Changes in Net Position is as follows:

	Governmental Activities	
	2019	2018
Program Revenues:		
Charges for Services	\$ 2,828,785	\$ 2,565,586
Operating Grants	<u>5,415,055</u>	<u>5,025,780</u>
Total Program Revenues	<u>8,243,840</u>	<u>7,591,366</u>
General Revenues:		
Investment Earnings	535	228
Gain on Sale of Asset	1,000	-
Miscellaneous	<u>152,844</u>	<u>157,274</u>
Total General Revenues	<u>154,379</u>	<u>157,502</u>
Total Revenues	<u>8,398,219</u>	<u>7,748,868</u>
Expenses		
Instruction	3,368,623	4,032,520
Supporting Services	5,210,432	5,361,038
Community Services	7,101	6,198
Debt Service Interest	<u>1,563</u>	<u>2,057</u>
Total Expenses	<u>8,587,719</u>	<u>9,401,813</u>
Change in Net Position	<u>(189,500)</u>	<u>(1,652,945)</u>
Special Item		
Transfer of Operations from Mountain BOCES	<u>-</u>	<u>(1,789,989)</u>
Change in Net Position after Special Item	<u>(189,500)</u>	<u>(3,442,934)</u>
Net Position - Beginning	(3,442,934)	-
Prior Period Restatement	<u>(370,365)</u>	-
Net Position - Beginning Restated	<u>(3,813,299)</u>	-
Net Position - Ending	<u>\$ (4,002,799)</u>	<u>\$ (3,442,934)</u>

Revenues for Colorado River BOCES were comprised of Federal and State grants, charges for services, and investment earnings. Revenues for Colorado River BOCES totaled \$8,398,219. Expenses for Colorado River BOCES instruction, supporting services, and community services totaled (\$8,587,719). As a result, the net position for Colorado River BOCES was (\$4,002,799).

Reporting Colorado River BOCES' Most Significant Fund

The analysis of Colorado River BOCES' major funds begins on page 6. Fund financial reports provide detailed information about Colorado River BOCES' major funds. Colorado River BOCES' has two funds, the General Fund and the YMHS Pupil Activity fund.

Governmental Funds - Most of Colorado River BOCES' activities are reported in the governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of Colorado River BOCES' general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds are reconciled in the financial statements of the Governmental Funds. Colorado River BOCES' governmental fund is the General Funds. The General Fund accounts for all of Colorado River BOCES' instruction and support operations.

Fund Financial Statements

As of June 30, 2019, Colorado River BOCES' governmental funds reported a fund balance of \$1,696,057.

The governmental fund has unassigned fund equity of \$1,161,569. It may be used to meet Colorado River BOCES ongoing obligations. The assigned fund equity of \$534,438 is designated to specific programs and capital expenses.

Capital Assets

As of June 30, 2019, Colorado River BOCES had \$1,051,125 invested in a broad range of capital assets, including land, buildings, and furniture and equipment. A summary of Colorado River BOCES' Capital Assets is as follows:

TABLE 3 - SUMMARY OF CAPITAL ASSETS

	Balance			Balance
	<u>7/1/2018</u>	<u>Additions</u>	<u>Retirements</u>	<u>6/30/2019</u>
Depreciable assets				
Buildings and site improvements	\$ 1,499,281	\$ -	\$ -	\$ 1,499,281
Transportation equipment	<u>453,826</u>	<u>53,211</u>	<u>22,400</u>	<u>484,637</u>
Total assets	<u>1,953,107</u>	<u>53,211</u>	<u>22,400</u>	<u>1,983,918</u>
Accumulated depreciation				
Buildings and site improvements	(644,305)	(35,760)	-	(680,065)
Transportation equipment	<u>(241,259)</u>	<u>(33,869)</u>	<u>(22,400)</u>	<u>(252,728)</u>
Total accumulated depreciation	<u>(885,564)</u>	<u>(69,629)</u>	<u>(22,400)</u>	<u>(932,793)</u>
Net Capital assets	<u>\$ 1,067,543</u>	<u>\$ (16,418)</u>	<u>\$ -</u>	<u>\$ 1,051,125</u>

Colorado River BOCES' policy is to capitalize and annually inventory capital assets with a unit value of or greater than \$5,000 and an estimated useful life of or greater than one year.

Debt Administration

As of June 30, 2019, Colorado River BOCES had one outstanding debit of \$39,810 associated with a bus lease which was transferred from Mountain BOCES.

	Balance			Balance	Current	Interest
	<u>6/30/18</u>	<u>Advances</u>	<u>Payments</u>	<u>6/30/19</u>	<u>Portion</u>	<u>Expense</u>
Net OPEB Liability	\$ 202,756	\$ 86,186	\$ -	\$ 288,942	\$ -	\$ -
PERA Net Pension Liability	8,878,892	-	3,093,556	5,785,336	-	-
Capital Leases Payable	<u>58,947</u>	<u>-</u>	<u>19,137</u>	<u>39,810</u>	<u>19,645</u>	<u>1,563</u>
Total Long-term Liabilities	<u>\$9,140,595</u>	<u>\$ 86,186</u>	<u>\$3,112,693</u>	<u>\$6,114,088</u>	<u>\$ 19,645</u>	<u>\$ 1,563</u>

General Fund Budget

The Board of Director's adopts Colorado River BOCES' budget in May of each year. Changes are then made in September when grant allocations are announced and staff changes are made for the new school year. The adoption of supplemental budgets is allowed throughout the year when unanticipated additional revenues are received. The majority of changes to the General Fund budget are due to donations to specific programs and/or grants awarded after the September budget adoption.

The State of Colorado River BOCES

Colorado River BOCES was formed as a new BOCES (Colorado River BOCES) that includes Roaring Fork, Garfield Re-2, Garfield 16 and DeBeque 49JT School Districts beginning July 1, 2017. Mountain BOCES remains intact and includes Lake County, Park County Re2, Buena Vista and Salida School Districts. The division of assets of Mountain BOCES was specified in an intergovernmental agreement that was been approved by the Mountain BOCES Board.

Requests for Information

The financial report is designed to provide a general overview of Colorado River BOCES' finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Business Manager at PO Box 68, Parachute, CO 81635 or by calling 970.285.5265.

Mayberry & Company, LLC

Certified Public Accountants

Member of the American Institute of Certified Public Accountants
Governmental Audit Quality Center
and Private Company Practice Section

Board of Directors
Colorado River Board of Cooperative Educational Services
Parachute, Colorado

Independent Auditors' Report

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, major fund, and the aggregate remaining fund information of the Colorado River Board of Cooperative Educational Services, Colorado, as of and for the year ended June 30, 2019, and the related notes to the financial statements which collectively comprise the basic financial statements of the BOCES, as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits in contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal controls. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, major fund and aggregate remaining fund information of Colorado River Board of Cooperative Educational Services, Colorado, as of June 30, 2019, and the respective changes in financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America.

Report on Summarized Comparative Information

We have previously audited the Colorado River Board of Cooperative Educational Services' 2018 financial statements, and we expressed an unmodified audit opinion on those audited financial statements in our report dated December 20, 2018. In our opinion, the summarized comparative information presented herein as of and for the year ended June 30, 2018 is consistent, in all material respects, with the audited financial statements from which it has been derived.

Other Matters

Emphasis of Matter

As discussed in Note 13 to the financial statements, the 2018 financial statements have been restated to reflect the inclusion of deferred outflows and inflows in the net proportion change for the PERA pension plan, as well as the PERA contribution timing and OPEB deferred outflows. These restatements impacted government activities. Our opinion is not modified with respect to this matter.

Required Supplementary Information – Management Discussion and Analysis and Pension Schedules

Accounting principles generally accepted in the United States of America require that the management, discussion and analysis on pages M1 – M7 and the pension schedules on page 43 - 46 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Required Supplementary Information – Budgetary Comparison Schedule

Our audit was conducted for the purpose of forming an opinion on the financial statements as a whole. Accounting principles generally accepted in the United States of America require that the budgetary comparison schedules on pages 47 – 49 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. In addition, the budgetary comparison schedule on page 50 and listed as other supplementary information are presented for purposes of additional analysis and are not a required part of the financial statements. The information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America.

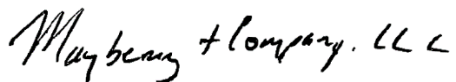
In our opinion, the information is fairly stated, in all material respects, in relation to the financial statements as a whole.

Report on Other Legal and Regulatory Requirements

Our audit was conducted for the purpose of forming an opinion on the financial statements as a whole. The Colorado Department of Education Auditors Integrity and Bolded Balance Sheet reports on pages 51 -54 are presented for state regulatory compliance and are not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated December 13, 2019 on our consideration of the Colorado River Board of Cooperative Educational Services' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Colorado River Board of Cooperative Educational Services' internal control over financial reporting and compliance.



Englewood, CO
December 13, 2019

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BASIC FINANCIAL STATEMENTS

The Basic Financial Statements provide a financial overview of the BOCES' operations. These financial statements present the financial position and operating results of all government-wide and fund level activity as of June 30, 2019.

COLORADO RIVER BOARD OF COOPERATIVE EDUCATIONAL SERVICES

STATEMENT OF NET POSITION
June 30, 2019

	GOVERNMENTAL ACTIVITIES
	<hr/>
ASSETS AND DEFERRED OUTFLOWS OF FINANCIAL RESOURCES	
ASSETS	
Current Assets	
Cash and Investments	\$ 765,943
Accounts Receivable	1,380,530
Grants Receivable	925,832
Prepaid Expense	<u>50</u>
Total Current Assets	<u>3,072,355</u>
Noncurrent Assets	
Capital Assets	1,983,918
Accumulated Depreciation	<u>(932,793)</u>
Total Noncurrent Assets	<u>1,051,125</u>
TOTAL ASSETS	<u>4,123,480</u>
DEFERRED OUTFLOWS OF FINANCIAL RESOURCES	
Net Deferred Outflows - Pension	3,274,588
Net Deferred Outflows - OPEB	<u>105,307</u>
TOTAL DEFERRED OUTFLOWS OF FINANCIAL RESOURCES	<u>3,379,895</u>
TOTAL ASSETS AND DEFERRED OUTFLOWS OF FINANCIAL RESOURCES	<u>\$ 7,503,375</u>
LIABILITIES, DEFERRED INFLOWS OF FINANCIAL RESOURCES AND NET POSTION	
LIABILITIES	
Current Liabilities	
Accounts Payable	\$ 909,258
Accrued Salaries and Benefits	<u>305,935</u>
Total Current Liabilities	<u>1,215,193</u>
Noncurrent Liabilities	
Due Within One Year	19,645
Due Beyond One Year	<u>6,094,443</u>
Total Noncurrent Liabilities	<u>6,114,088</u>
TOTAL LIABILITIES	<u>7,329,281</u>
DEFERRED INFLOWS OF FINANCIAL RESOURCES	
Net Deferred Inflows - Pension	4,012,804
Net Deferred Inflows - OPEB	2,984
Deferred Inflows - Grants	<u>161,105</u>
TOTAL DEFERRED INFLOWS OF FINANCIAL RESOURCES	<u>4,176,893</u>
NET POSITION	
Net Investment in Capital Assets	1,011,315
Unrestricted	<u>(5,014,114)</u>
TOTAL NET POSITION	<u>(4,002,799)</u>
TOTAL LIABILITIES, DEFERRED INFLOWS AND NET POSTION	<u>\$ 7,503,375</u>

The accompanying notes are an integral part of the financial statements.

COLORADO RIVER BOARD OF COOPERATIVE EDUCATIONAL SERVICES

STATEMENT OF ACTIVITIES

June 30, 2019

		<u>PROGRAM REVENUES</u>		<u>NET (EXPENSE) REVENUE AND CHANGE IN NET POSITION</u>
	<u>EXPENSES</u>	<u>CHARGES FOR SERVICES</u>	<u>OPERATING GRANTS AND CONTRIBUTIONS</u>	<u>GOVERNMENTAL ACTIVITIES TOTAL</u>
FUNCTIONS/PROGRAMS				
GOVERNMENTAL ACTIVITIES:				
Current:				
Instruction	\$ 3,368,623	\$ 1,126,837	\$ 2,215,393	\$ (26,393)
Supporting Services	5,210,432	1,701,948	3,199,662	(308,822)
Community Services	7,101	-	-	(7,101)
Interest on Long-Term Debt	<u>1,563</u>	<u>-</u>	<u>-</u>	<u>(1,563)</u>
 TOTAL PRIMARY GOVERNMENT	 <u>\$ 8,587,719</u>	 <u>\$ 2,828,785</u>	 <u>\$ 5,415,055</u>	 <u>(343,879)</u>
 GENERAL REVENUES:				
Investment Earnings				535
Gain on Sale of Asset				1,000
Miscellaneous				<u>152,844</u>
Subtotal, General Revenues				<u>154,379</u>
 Change in Net Position				 <u>(189,500)</u>
 Net Position - Beginning				 (3,442,934)
Prior Period Restatement				<u>(370,365)</u>
Net Position - Beginning As Restated				<u>(3,813,299)</u>
 Net Position - Ending				 <u>\$ (4,002,799)</u>

The accompanying notes are an integral part of the financial statements.

COLORADO RIVER BOARD OF COOPERATIVE EDUCATIONAL SERVICES

BALANCE SHEET - GOVERNMENTAL FUNDS

June 30, 2019

	GOVERNMENTAL FUNDS	
	GENERAL FUND	
	2019	2018
ASSETS		
Cash and Investments	\$ 765,943	\$ 1,421,104
Accounts Receivable	1,380,530	638,612
Grants Receivable	925,832	781,404
Prepaid Expense	50	161
TOTAL ASSETS	\$ 3,072,355	\$ 2,841,281
LIABILITIES, DEFERRED INFLOWS AND FUND BALANCE		
LIABILITIES		
Accounts Payable	\$ 909,258	\$ 731,928
Accrued Salaries and Benefits	305,935	278,247
TOTAL LIABILITIES	1,215,193	1,010,175
DEFERRED INFLOWS OF FINANCIAL RESOURCES		
Deferred Inflows - Grants	161,105	121,690
FUND BALANCE		
Non-Spendable Fund Balance	50	161
Assigned Fund Balance	534,438	533,668
Unassigned	1,161,569	1,175,587
TOTAL FUND BALANCE	1,696,057	1,709,416
TOTAL LIABILITIES, DEFERRED INFLOWS AND FUND BALANCE	\$ 3,072,355	\$ 2,841,281

The accompanying notes are an integral part of the financial statements.

COLORADO RIVER BOARD OF COOPERATIVE EDUCATIONAL SERVICES

**Reconciliation of Governmental Fund Balance
to Governmental Activities Net Position
June 30, 2019**

Fund Balance - Governmental Funds		\$	1,696,057
Capital assets used in governmental activities are not financial resources and are therefore not reported in the funds			
Capital assets, being depreciated	\$	1,983,918	
Accumulated depreciation		<u>(932,793)</u>	1,051,125
Certain long-term pension related costs and adjustments are not available to pay or payable currently and are therefore not reported in the funds			
Pension Liability			
Net deferred pension outflows		3,274,588	
Net pension liability		(5,785,336)	
Net deferred pension inflows		<u>(4,012,804)</u>	(6,523,552)
OPEB Liability			
Net deferred OPEB outflows		105,307	
Net OPEB liability		(288,942)	
Net deferred OPEB inflows		<u>(2,984)</u>	(186,619)
Long-term liabilities are not due and payable in the current year and, therefore, are not reported in the funds.			
Capital lease obligations			<u>(39,810)</u>
Total Net Position - Governmental Activities		\$	<u>(4,002,799)</u>

The accompanying notes are an integral part of the financial statements.

COLORADO RIVER BOARD OF COOPERATIVE EDUCATIONAL SERVICES

**STATEMENT OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCE - GOVERNMENTAL FUNDS
For the Year Ended June 30, 2019**

	GOVERNMENTAL FUNDS	
	GENERAL FUND	
	2019	2018
REVENUES		
Local Sources:		
Interest Income	\$ 535	228
Community Service Revenue	22,500	5,000
Donations	231,689	156,823
Sale of Fixed Assets	1,000	-
Member Assessments	2,569,143	2,380,954
Services Provided Outside AU	27,953	27,809
Other Local	<u>152,845</u>	<u>157,273</u>
Total Local Sources	<u>3,005,665</u>	<u>2,731,897</u>
Intermediate Sources:		
Other Intermediate Source Revenue	<u>57,193</u>	<u>30,426</u>
State Sources:		
ECEA	1,929,138	1,813,059
Gifted and Talented	110,651	108,336
Expelled and At Risk Students	11,235	46,765
Colorado Empowerment Learning	1,220,000	1,020,000
School Counselor Grant	5,296	4,862
GT Education Universal Screening	31,163	35,338
State BOCES Allocation	61,088	111,726
PERA - State Contribution	<u>48,984</u>	<u>-</u>
Total State Sources	<u>3,417,555</u>	<u>3,140,086</u>
Federal Sources:		
IDEA Part B	1,872,643	1,803,632
IDEA Preschool	38,064	36,618
CACFP Grant	7,101	6,208
Total Federal Sources	<u>1,917,808</u>	<u>1,846,458</u>
TOTAL REVENUES	<u>8,398,221</u>	<u>7,748,867</u>
EXPENDITURES		
Local Programs		
Yampah Mountain High School	1,049,950	1,052,751
Executive Leadership	54,874	48,200
Human Resources	1,046	1,670
Alternative Licensure	128,026	9,699
Other General Administrative	231,941	208,905
Temple Buell Playground	17,971	-
YMHS/TPP Community Liason	16,087	15,319
ECE Buell	177,631	171,401
AU Affective Needs	98,653	56,894
ECE Early Headstart	26,103	8,254
YMHS/TPP Post High School Success	95,887	96,417
Century Link Grants	<u>293</u>	<u>-</u>
Total Local Programs	<u>1,898,462</u>	<u>1,669,510</u>

The accompanying notes are an integral part of the financial statements.

COLORADO RIVER BOARD OF COOPERATIVE EDUCATIONAL SERVICES

**STATEMENT OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCE - GOVERNMENTAL FUNDS
For the Year Ended June 30, 2019**

	GOVERNMENTAL FUNDS	
	GENERAL FUND	
	2019	2018
EXPENDITURES (Continued)		
State Grants:		
ECEA - Special Education	3,087,703	2,909,263
Gifted and Talented	110,651	109,735
GT Education Universal Screening	31,165	35,112
Grant Writing	13,235	46,765
Colorado Empowerment Learning	1,237,188	954,354
School Counselor	5,296	4,862
Ctr for Collab Initiative	61,088	68,412
State of CO PERA Distribution	48,984	-
Total State Grant Programs	<u>4,595,310</u>	<u>4,128,503</u>
Federal Grants:		
IDEA - Education of the Handicapped	1,872,643	1,803,632
IDEA - Preschool	38,064	36,618
CACFP Grant	7,101	6,198
Total Federal Grant Expenditures	<u>1,917,808</u>	<u>1,846,448</u>
TOTAL EXPENDITURES	<u>8,411,580</u>	<u>7,644,461</u>
NET CHANGE IN FUND BALANCE	(13,359)	104,406
Transfer of Operations from Mountain BOCES	-	1,605,010
FUND BALANCE - Beginning	<u>1,709,416</u>	<u>-</u>
FUND BALANCE - Ending	<u>\$ 1,696,057</u>	<u>\$ 1,709,416</u>

The accompanying notes are an integral part of the financial statements.

COLORADO RIVER BOARD OF COOPERATIVE EDUCATIONAL SERVICES

**Reconciliation of Governmental Fund Net Change in Fund Balance
to Governmental Activities Change in Net Position
For the Year Ended June 30, 2019**

NET CHANGE IN FUND BALANCE - GOVERNMENTAL FUNDS	\$	(13,359)
Purchases of capital assets are expensed in governmental funds and depreciated on the statement of activities:		
Special Item - Transfer of capital assets from Mountain BOCES		
Capitalized Assets	\$	8,411
Depreciation Expense		<u>(24,829)</u>
		(16,418)
Pension and OPEB expense at the fund level represent cash contributions to the defined benefit plan. For the activity level presentation, the amount represents the actuarial cost of the benefits for the fiscal year.		
PERA Liability		
Change in deferred pension outflows		148,610
Change in net pension liability		3,093,556
Change in deferred pension inflows		<u>(3,399,161)</u>
		(156,995)
OPEB Liability		
Change in deferred OPEB outflows		63,913
Change in net OPEB liability		(86,186)
Change in deferred OPEB inflows		<u>408</u>
		(21,865)
Debt principal payments are expensed at the fund level and reduce long-term liabilities at the activity level		
Capital lease principal payments		<u>19,137</u>
CHANGE IN NET POSITION - GOVERNMENTAL ACTIVITIES	\$	<u>(189,500)</u>

The accompanying notes are an integral part of the financial statements.

COLORADO RIVER BOARD OF COOPERATIVE EDUCATIONAL SERVICES

STATEMENT OF FIDUCIARY NET POSITION

June 30, 2019

	TOTAL	
	<u>2019</u>	<u>2018</u>
ASSETS		
Cash	\$ 174,734	\$ 194,563
Accounts Receivable	<u>1,970</u>	<u>-</u>
TOTAL ASSETS	<u>176,704</u>	<u>194,563</u>
LIABILITIES		
Accounts Payable	\$ -	\$ 33,995
Due to Student Groups	<u>176,704</u>	<u>160,568</u>
TOTAL LIABILITIES	<u>176,704</u>	<u>194,563</u>
NET POSITION	<u>\$ -</u>	<u>\$ -</u>

The accompanying notes are an integral part of the financial statements.

COLORADO RIVER BOARD OF COOPERATIVE EDUCATIONAL SERVICES

NOTES TO FINANCIAL STATEMENTS

June 30, 2019

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the Colorado River Board of Cooperative Educational Services (the BOCES) conform to generally accepted accounting principles as applicable to governmental units. Following is a summary of the more significant policies:

Reporting Entity

In evaluating how to define the government, for financial reporting purposes, the BOCES' management has considered all potential component units. The decision to include a potential component unit in the reporting entity was made by applying the criteria set forth in Governmental Accounting Standards Board (GASB) Statement No. 14, *The Financial Reporting Entity* and as subsequently amended. Based upon the application of these criteria, no governmental organizations are includable within the BOCES' reporting entity.

Basis of Presentation

Government-wide Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) present financial information of the BOCES as a whole. The reporting information includes all of the non-fiduciary activities of the BOCES. These statements are used to distinguish between the governmental and business-type activities of the BOCES. Governmental activities normally are supported by taxes and intergovernmental revenues, and are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. The BOCES does not have any business-type activities.

The statement of activities presents a comparison between direct expenses and program revenues for the different business-type activities of the BOCES and for each function of the BOCES' governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include fees and charges paid by the recipients of goods or services offered by the programs, and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program.

Revenues that are not classified as program revenues are presented as general revenues.

Fund Financial Statements

The fund financial statements provide information about the BOCES' funds, including its fiduciary funds. Separate statements for each fund category - governmental and fiduciary - are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. Any fiduciary funds are presented separately. The BOCES presently does not treat any of its funds as non-major and does not have any proprietary funds.

COLORADO RIVER BOARD OF COOPERATIVE EDUCATIONAL SERVICES

NOTES TO FINANCIAL STATEMENTS

June 30, 2019

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Basis of Presentation (Continued)

Fund Financial Statements (Continued)

The BOCES reports the following major governmental fund:

General Fund - This fund is the general operating fund of the BOCES. It is used to account for all financial resources except those required to be accounted for in another fund.

The BOCES also maintains a fiduciary fund, the Pupil Activity Fund, which accounts for resources generated by and utilized for students at the Yampah Mountain High School.

Measurement Focus and Basis of Accounting

Government-Wide Financial Statements

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the same time liabilities are incurred, regardless of when the related cash flows take place. Non-exchange transactions in which the BOCES gives (or receives) value without directly receiving (or giving) equal value in exchange, include grants and donations. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Governmental Fund Financial Statements

Governmental Funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The BOCES considers all revenues reported in the governmental funds to be available if they can be used to satisfy current obligations as of year-end. These revenues could include federal, state, and county grants, and some charges for services. Grants are only recognized to the extent allowable expenditures have been incurred. Expenditures are recorded when the related fund liability is incurred, except for claims and judgments and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Acquisitions under capital leases are reported as other financing sources.

NOTES TO FINANCIAL STATEMENTS

June 30, 2019

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Budgets and Budgetary Accounting

Budgets are adopted on a basis consistent with generally accepted accounting principles. Annual appropriated budgets are adopted for all funds. All annual appropriations lapse at fiscal year-end.

The BOCES adheres to the following procedures in establishing the budgetary data reflected in the financial statements:

- o Budgets are required by state law for all funds. By May 31, the Executive Director submits to the Board of Directors a proposed budget for the fiscal year commencing the following July 1. The budget includes proposed expenditures and the means of financing them. All budgets lapse at year end.
- o Public hearings are conducted by the Board to obtain taxpayer comments.
- o Prior to June 30, the budget is adopted by formal resolution.
- o Expenditures may not legally exceed appropriations at the fund level.
- o Revisions that alter the total expenditures of any fund must be approved by the Board.
- o Budgeted amounts reported in the accompanying financial statements are as adopted or amended by the Board.

Assets, Deferred Outflows, Liabilities, Deferred Inflows and Net Position/Fund Balance

Cash - The BOCES pools cash resources of its various funds in order to facilitate the management of cash. Cash is pooled in interest bearing accounts which are comprised of certificates of deposit, savings accounts and money market accounts which are legally authorized. Cash applicable to a particular fund is readily identifiable. The balance in the pooled cash accounts is available to meet current operating requirements.

The BOCES considers cash and cash equivalents to be all cash on hand, cash on demand deposit and highly liquid investments with a maturity of three months or less when purchased.

Receivables - All receivables are reported at their gross value and, where appropriate, are reduced by the estimated portion that is expected to be uncollectible.

Capital Assets - Capital assets used in governmental activities operations are shown on the government-wide financial statements. These assets are not shown in the governmental funds and are therefore listed as a reconciling item between the two presentations. Property and equipment acquired or constructed for governmental fund operations are recorded as expenditures in the fund making the expenditure and capitalized at cost in the government-wide presentation. No depreciation has been provided on capital assets in the governmental funds.

COLORADO RIVER BOARD OF COOPERATIVE EDUCATIONAL SERVICES

NOTES TO FINANCIAL STATEMENTS

June 30, 2019

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Assets, Deferred Outflows, Liabilities, Deferred Inflows and Net Position/Fund Balance (Continued)

Property and equipment is stated at cost. Where cost could not be determined from the available records, estimated historical cost was used to record the estimated value of the assets. Assets acquired by gift or bequest are recorded at their fair market value at the date of transfer.

The BOCES' policy is to capitalize and inventory annually all capital assets with a unit value of or greater than \$5,000 and an estimated useful life of or greater than one year.

Depreciation has been provided over the estimated useful lives of the asset in the government-wide presentation as well as in the proprietary fund. Depreciation is calculated using the straight-line method over the following useful lives:

Buildings and Site Improvements	10-45 years
Vehicles	3-15 years
Other Equipment	5-20 years

Unearned Revenues - Unearned revenues include governmental grants which have been received but not yet earned as service has not been provided.

Vacation, Sick Leave, and Other Compensated Absences - The BOCES does not offer any vacation, sick leave or other compensated absences that contain vesting provisions that require financial statement disclosure. Vacation is not carried over from fiscal year to fiscal year. Sick leave is carried over but it is not paid out upon termination.

Deferred outflows/inflows of resources - In addition to assets, the statement of financial position reports a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/ expenditure) until then. The government has several items that qualify for reporting in this category, all related to outstanding pension and OPEB obligations and further described in Note 7 and Note 9.

In addition to liabilities, the statement of financial position reports a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The BOCES reports deferred inflows for pension and OPEB related deferrals as further described in Note 7 and Note 9 as well as unspent grant funding.

NOTES TO FINANCIAL STATEMENTS

June 30, 2019

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Assets, Deferred Outflows, Liabilities, Deferred Inflows and Net Position/Fund Balance (Continued)

Fund Balance/Net Position - In the government-wide financial net position are either shown as net investment in capital assets, with these assets essentially being nonexpendable; restricted when constraints placed on the net position are externally imposed; or unrestricted.

For the governmental fund presentation, fund balances that are classified as “nonspendable” include amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash, for example, inventories and prepaid amounts.

Fund balances are reported as “restricted” when constraints placed on the use of resources are either (a) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.

Amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the government's highest level of decision-making authority, the Board of Directors, are reported as “committed” fund balance. Those committed amounts cannot be used for any other purpose unless the government removes or changes the specified use by taking the same type of action (for example, legislation, resolution, ordinance) it employed to previously commit those amounts. The BOCES has no committed fund balances.

Amounts that are constrained by the government's intent to be used for specific purposes, but are neither restricted nor committed, should be reported as “assigned” fund balance. Intent should be expressed by (a) the governing body itself or (b) a body (a budget or finance committee, for example) or official to which the governing body has delegated the authority to assign amounts to be used for specific purposes. For the BOCES, assigned equity is determined with input from the Board, Executive Director, Director of Business Services, and Principal of Yampah Mountain High School.

All remaining fund balance amounts are shown as unassigned.

Net Position/Fund Balance Flow Assumptions

Sometimes the government will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. It is the government’s policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance, if allowed under the terms of the restriction. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

COLORADO RIVER BOARD OF COOPERATIVE EDUCATIONAL SERVICES

NOTES TO FINANCIAL STATEMENTS

June 30, 2019

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Revenues and Expenditures

Revenues and Expenditures - Revenues for governmental funds are recorded when they are determined to be both measurable and available. Generally, revenues are recognized when received. Grants from other governments are recognized when qualifying expenditures are incurred. Expenditures for governmental funds are recorded when the related liability is incurred.

Comparative Data

Comparative total data for the prior year has been presented in the accompanying Basic financial statements in order to provide an understanding of changes in the BOCES financial position and operations. However, comparative data has not been presented in each of the statements since their inclusion would make the statements unduly complex and difficult to understand.

NOTE 2: CASH AND INVESTMENTS

The BOCES cash and investment balances are allocated as follows:

Unrestricted	\$	765,943
Fiduciary		174,734
Total Cash and Investments	\$	940,677

Deposits

Custodial Credit Risk - Deposits

In the case of deposits, this is the risk that in the event of bank failure, the government's deposits may not be returned to it. The BOCES' deposit policy is in accordance with CRS 11-10.5-101, The Colorado Public Deposit Protection Act (PDPA), which governs the investment of public funds. PDPA requires that all units of local government deposit cash in eligible public depositories. Eligibility is determined by state regulations. Amounts on deposit in excess of federal insurance levels (\$250,000) must be collateralized by eligible collateral as determined by the PDPA. The financial institution is allowed to create a single collateral pool for all public funds held. The pool is to be maintained by another institution, or held in trust for all the uninsured public deposits as a group. The market value of the collateral must be at least equal to 102% of the uninsured deposits. The institution's internal records identify collateral by depositor and as such, these deposits are considered uninsured but collateralized. The State Regulatory Commissions for banks and financial services are required by statute to monitor the naming of eligible depositories and reporting of the uninsured deposits and assets maintained in the collateral pools. At June 30, 2019, all of the BOCES' deposits as shown below were either insured by federal depository insurance or collateralized under PDPA and are therefore not deemed to be exposed to custodial credit risk.

COLORADO RIVER BOARD OF COOPERATIVE EDUCATIONAL SERVICES

NOTES TO FINANCIAL STATEMENTS

June 30, 2019

NOTE 2: CASH AND INVESTMENTS

Deposits (Continued)

	Bank Balance	Carrying Balance
FDIC Insured	\$ 250,000	\$ 250,000
PDPA Collateralized (Not in BOCES name)	928,098	690,677
Total Deposits	\$ 1,178,098	\$ 940,677

Investments

As of June 30, 2019, the BOCES did not hold any balances classified as investments.

Credit Risk

Colorado statutes specify which instruments units of local government may invest, which include:

- Obligations of the United States and certain U.S. government agency securities
- Certain international agency securities
- General obligation and revenue bonds of the U.S. local government entities
- Bankers' acceptances of certain banks
- Commercial paper
- Local government investment pools
- Written repurchase agreements collateralized by certain authorized securities
- Certain money market funds
- Guaranteed investment contracts

The BOCES investment policy limits its investments to those allowed by Colorado Revised Statute 24-75-601.1 as described above.

Concentration of Credit Risk

The BOCES places no limit on the amount that may be invested in any one issuer.

Interest Rate Risk

Colorado Statutes require that no investment may have a maturity in excess of five years from the date of purchase unless authorized by the local board. The BOCES does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates, other than those contained in state statutes.

Custodial Credit Risk – Investments

For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the BOCES will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. As of June 30, 2019, the BOCES did not have any investments requiring safekeeping.

COLORADO RIVER BOARD OF COOPERATIVE EDUCATIONAL SERVICES

NOTES TO FINANCIAL STATEMENTS

June 30, 2019

NOTE 3: CAPITAL ASSETS

Due to time involved in tracking the movement of the BOCES' capital assets by program, depreciation has not been allocated across programs. Activity for capital assets is summarized below:

	Balance			Balance
	<u>7/1/2018</u>	<u>Additions</u>	<u>Retirements</u>	<u>6/30/2019</u>
Depreciable assets				
Buildings and site improvements	\$ 1,499,281	\$ -	\$ -	\$ 1,499,281
Transportation equipment	<u>453,826</u>	<u>53,211</u>	<u>22,400</u>	<u>484,637</u>
Total assets	<u>1,953,107</u>	<u>53,211</u>	<u>22,400</u>	<u>1,983,918</u>
Accumulated depreciation				
Buildings and site improvements	(644,305)	(35,760)	-	(680,065)
Transportation equipment	<u>(241,259)</u>	<u>(33,869)</u>	<u>(22,400)</u>	<u>(252,728)</u>
Total accumulated depreciation	<u>(885,564)</u>	<u>(69,629)</u>	<u>(22,400)</u>	<u>(932,793)</u>
Net Capital assets	<u>\$ 1,067,543</u>	<u>\$ (16,418)</u>	<u>\$ -</u>	<u>\$ 1,051,125</u>
Instruction		\$ 25,583		
Supporting services		<u>35,482</u>		
Total depreciation		<u>\$ 69,629</u>		

NOTE 4: ACCRUED SALARIES AND BENEFITS

Salaries and retirement benefits of certain contractually employed personnel are paid over a twelve-month period from September to August, but are earned during a school year of approximately nine to ten months. The salaries and benefits earned, but unpaid, as of June 30, 2019, are \$305,935. Accordingly, the accrued compensation is reflected as a liability in the accompanying financial statements of the General Fund.

COLORADO RIVER BOARD OF COOPERATIVE EDUCATIONAL SERVICES

NOTES TO FINANCIAL STATEMENTS

June 30, 2019

NOTE 5: LONG-TERM OBLIGATIONS

The BOCES long-term debt transactions for the year ended June 30, 2017, were as follows

	<u>Balance</u> <u>6/30/18</u>	<u>Advances</u>	<u>Payments</u>	<u>Balance</u> <u>6/30/19</u>	<u>Current</u> <u>Portion</u>	<u>Interest</u> <u>Expense</u>
Net OPEB Liability	\$ 202,756	\$ 86,186	\$ -	\$ 288,942	\$ -	\$ -
PERA Net Pension Liability	8,878,892	-	3,093,556	5,785,336	-	-
Capital Leases Payable	58,947	-	19,137	39,810	19,645	1,563
Total Long-term Liabilities	<u>\$9,140,595</u>	<u>\$ 86,186</u>	<u>\$3,112,693</u>	<u>\$6,114,088</u>	<u>\$ 19,645</u>	<u>\$ 1,563</u>

2017 Capital Lease

In 2017, Mountain BOCES entered into a capital lease arrangement for the purchase of a school bus. The lease was for \$98,290 and requires 5 annual payments of \$20,700 through 2021 at 2.65%. The BOCES has capitalized assets with a remaining value of \$64,357 related to this lease. In the event of default, the BOCES will deliver the equipment to the lessor at the location specified by the lessor at the BOCES cost.

Future minimum lease payments on the lease are as follows:

<u>Fiscal Year</u>	<u>Amount</u>
2020	20,700
2021	<u>20,699</u>
Total Payments	41,399
Less Interest at 5.03%	<u>(1,589)</u>
Present Value of Payments	<u>\$ 39,810</u>

NOTE 6: RISK MANAGEMENT

Property and Liability Coverage

The BOCES belongs to the Colorado School District Self Insurance Pool (“CSDSIP”) that was formed in 1981 to give individual school districts more buying power and financial stability. By partnering with districts across the state, members gain better access to essential coverage at a competitive price, and more control over the entire risk management function. The coverage provided by CSDSIP is property, crime, general liability, auto liability and physical damage, and errors and omissions. CSDSIP became self-administered in 1997.

COLORADO RIVER BOARD OF COOPERATIVE EDUCATIONAL SERVICES

NOTES TO FINANCIAL STATEMENTS

June 30, 2019

NOTE 6: RISK MANAGEMENT (Continued)

The board of directors is comprised of three persons who are district school board members, superintendents, or district business officials. Each member's premium contribution is determined by CSDSIP based on factors including, but not limited to, the aggregate CSDSIP claims, the cost of administrative and other operating expenses, the number of participants, operating and reserve fund adequacy, investment income and reinsurance expense and profit sharing. Reporting to the Division of Insurance, as well as an audit and actuarial study is conducted annually. These reports may be obtained by contacting the CSDSIP administrative offices at 6857 South Spruce Street, Centennial, CO 80112. The BOCES has not materially changed its coverage from previous years.

The BOCES has not recorded any liability for unpaid claims at June 30, 2019.

CSDSIP has a legal obligation for claims against its members to the extent that funds are available in its annually established loss fund and amounts are available from insurance providers under excess specific and aggregate insurance contracts. Losses incurred in excess of loss funds and amounts recoverable from excess insurance are direct liabilities of the participating members.

The ultimate liability to the BOCES resulting from claims not covered by the pool is not recently determinable. Management is of the opinion that the final outcome of such claims, of any, will not have a material adverse effect on the BOCES' financial statements.

Workers Compensation

The BOCES carries commercial insurance for worker's compensation coverage. Risk of loss transfers to the carrier.

NOTE 7: DEFINED BENEFIT PENSION PLAN

Summary of Significant Accounting Policies

Pensions. The BOCES participates in the School Division Trust Fund (SCHDTF), a cost-sharing multiple-employer defined benefit pension plan administered by the Public Employees' Retirement Association of Colorado ("PERA"). The net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position of the SCHDTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

The Colorado General Assembly passed significant pension reform through Senate Bill (SB) 18-200: *Concerning Modifications to the Public Employees' Retirement Association Hybrid Defined Benefit Plan Necessary to Eliminate with a High Probability the Unfunded Liability of the Plan Within the Next Thirty Years.* The bill was signed into law by Governor Hickenlooper on June 4, 2018. A brief description of some of the major changes to plan provisions required by SB 18-200 for the SCHDTF are listed below. A full copy of the bill can be found online at www.leg.colorado.gov.

COLORADO RIVER BOARD OF COOPERATIVE EDUCATIONAL SERVICES

NOTES TO FINANCIAL STATEMENTS

June 30, 2019

NOTE 7: DEFINED BENEFIT PENSION PLAN (Continued)

Summary of Significant Accounting Policies (Continued)

- Increases employer contribution rates for the SCHDTF by 0.25 percent on July 1, 2019.
- Increases employee contribution rates for the SCHDTF by a total of 2 percent (to be phased in over a period of 3 years starting on July 1, 2019).
- As specified in C.R.S. § 24-51-413, the State is required to contribute \$225 million each year to PERA starting on July 1, 2018. A portion of the direct distribution payment is allocated to the SCHDTF based on the proportionate amount of annual payroll of the SCHDTF to the total annual payroll of the SCHDTF, State Division Trust Fund, Judicial Division Trust Fund, and Denver Public Schools Division Trust Fund. A portion of the direct distribution allocated to the SCHDTF is considered a non-employer contribution for financial reporting purposes.
- Modifies the retirement benefits, including temporarily suspending and reducing the annual increase for all current and future retirees, increases the highest average salary for employees with less than five years of service credit on December 31, 2019 and raises the retirement age for new employees.
- Member contributions, employer contributions, the direct distribution from the State, and the annual increases will be adjusted based on certain statutory parameters beginning July 1, 2020, and then each year thereafter, to help keep PERA on path to full funding in 30 years.

Plan description. Eligible employees of the BOCES are provided with pensions through the School Division Trust Fund (SCHDTF)—a cost-sharing multiple-employer defined benefit pension plan administered by PERA. Plan benefits are specified in Title 24, Article 51 of the Colorado Revised Statutes (C.R.S.), administrative rules set forth at 8 C.C.R. 1502-1, and applicable provisions of the federal Internal Revenue Code. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. PERA issues a publicly available comprehensive annual financial report (CAFR) that can be obtained at www.copera.org/investments/pera-financial-reports.

General Information about the Pension Plan

Benefits provided as of December 31, 2018. PERA provides retirement, disability, and survivor benefits. Retirement benefits are determined by the amount of service credit earned and/or purchased, highest average salary, the benefit structure(s) under which the member retires, the benefit option selected at retirement, and age at retirement. Retirement eligibility is specified in tables set forth at C.R.S. § 24-51-602, 604, 1713, and 1714.

The lifetime retirement benefit for all eligible retiring employees under the PERA benefit structure is the greater of the:

COLORADO RIVER BOARD OF COOPERATIVE EDUCATIONAL SERVICES

NOTES TO FINANCIAL STATEMENTS

June 30, 2019

NOTE 7: DEFINED BENEFIT PENSION PLAN (Continued)

General Information about the Pension Plan (Continued)

- Highest average salary multiplied by 2.5 percent and then multiplied by years of service credit
- The value of the retiring employee's member contribution account plus a 100 percent match on eligible amounts as of the retirement date. This amount is then annuitized into a monthly benefit based on life expectancy and other actuarial factors.

The lifetime retirement benefit for all eligible retiring employees under the Denver Public Schools (DPS) benefit structure is the greater of the:

- Highest average salary multiplied by 2.5 percent and then multiplied by years of service credit
- \$15 times the first 10 years of service credit plus \$20 times service credit over 10 years plus a monthly amount equal to the annuitized member contribution account balance based on life expectancy and other actuarial factors.

In all cases the service retirement benefit is limited to 100 percent of highest average salary and also cannot exceed the maximum benefit allowed by federal Internal Revenue Code.

Members may elect to withdraw their member contribution accounts upon termination of employment with all PERA employers; waiving rights to any lifetime retirement benefits earned. If eligible, the member may receive a match of either 50 percent or 100 percent on eligible amounts depending on when contributions were remitted to PERA, the date employment was terminated, whether 5 years of service credit has been obtained and the benefit structure under which contributions were made.

As of December 31, 2018, benefit recipients who elect to receive a lifetime retirement benefit are generally eligible to receive post-retirement cost-of-living adjustments in certain years, referred to as annual increases in the C.R.S. Pursuant to SB 18-200, there are no annual increases (AI) for 2018 and 2019 for all benefit recipients. Thereafter, benefit recipients under the PERA benefit structure who began eligible employment before January 1, 2007 and all benefit recipients of the DPS benefit structure will receive an annual increase, unless PERA has a negative investment year, in which case the annual increase for the next three years is the lesser of 1.5 percent or the average of the Consumer Price Index for Urban Wage Earners and Clerical Workers (CPI-W) for the prior calendar year. Benefit recipients under the PERA benefit structure who began eligible employment after January 1, 2007 will receive the lesser of an annual increase of 1.5 percent or the average CPI-W for the prior calendar year, not to exceed 10 percent of PERA's Annual Increase Reserve (AIR) for the SCHDTF. The automatic adjustment provision may raise or lower the aforementioned AI for a given year by up to one-quarter of 1 percent based on the parameters specified C.R.S. § 24-51-413.

Disability benefits are available for eligible employees once they reach five years of earned service credit and are determined to meet the definition of disability. The disability benefit amount is based on the lifetime retirement benefit formula(s) shown above considering a minimum 20 years of service credit, if deemed disabled.

COLORADO RIVER BOARD OF COOPERATIVE EDUCATIONAL SERVICES

NOTES TO FINANCIAL STATEMENTS

June 30, 2019

NOTE 7: DEFINED BENEFIT PENSION PLAN (Continued)

General Information about the Pension Plan (Continued)

Survivor benefits are determined by several factors, which include the amount of earned service credit, highest average salary of the deceased, the benefit structure(s) under which service credit was obtained, and the qualified survivor(s) who will receive the benefits.

Contributions provisions as of June 30, 2019: Eligible employees the BOCES and the State are required to contribute to the SCHDTF at a rate set by Colorado statute. The contribution requirements for the SCHDTF are established under C.R.S. § 24-51-401, *et seq.* and § 24-51-413. Eligible employees are required to contribute 8 percent of their PERA-includable salary during the period of July 1, 2018 through June 30, 2019. Employer contribution requirements are summarized in the table below:

	January 1, 2018 Through December	January 1, 2019 Through June 30,
Employer contribution rate	10.15%	10.15%
Amount of employer contribution apportioned to the Health Care Trust Fund as specified in C.R.S. 24-51-208(1)(f)	-1.02%	-1.02%
Amount apportioned to the SCHDTF	9.13%	9.13%
Amortization equalization disbursement (AED) as specified in C.R.S. 24-51-411	4.50%	4.50%
Supplemental amortization equalization disbursement (SAED) as specified in C.R.S. 24-51-411	5.50%	5.50%
Total employer contribution rate to the SCHDTF	19.13%	19.13%

Contribution rates for the SCHDTF are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

As specified in C.R.S. § 24-51-413, the State is required to contribute \$225 million each year to PERA starting on July 1, 2018. A portion of the direct distribution payment is allocated to the SCHDTF based on the proportionate amount of annual payroll of the SCHDTF to the total annual payroll of the SCHDTF, State Division Trust Fund, Judicial Division Trust Fund, and Denver Public Schools Division Trust Fund. A portion of the direct distribution allocated to the SCHDTF is considered a non-employer contribution for financial reporting purposes.

Employer contributions are recognized by the SCHDTF in the period in which the compensation becomes payable to the member and the BOCES is statutorily committed to pay the contributions to the SCHDTF. Employer contributions recognized by the SCHDTF from the BOCES were \$113,474 for the year ended June 30, 2019.

COLORADO RIVER BOARD OF COOPERATIVE EDUCATIONAL SERVICES

NOTES TO FINANCIAL STATEMENTS

June 30, 2019

NOTE 7: DEFINED BENEFIT PENSION PLAN (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability for the SCHDTF was measured as of December 31, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2017. Standard update procedures were used to roll-forward the total pension liability to December 31, 2018. The BOCES proportion of the net pension liability was based on the BOCES' contributions to the SCHDTF for the calendar year 2017 relative to the total contributions of participating employers and the State as a non-employer contributing entity.

At June 30, 2019, the BOCES reported a liability of \$5,785,336 for its proportionate share of the net pension liability that reflected a reduction for support from the State as a non-employer contributing entity. The amount recognized by the BOCES as its proportionate share of the net pension liability, the related support from the State as a non-employer contributing entity, and the total portion of the net pension liability that was associated with the BOCES were as follows:

BOCES' proportionate share of the net pension liability	\$ (5,785,336)
The State's proportionate share of the net pension liability as a nonemployer contributing entity associated with the BOCES	\$ (695,909)
Total	\$ (6,481,245)

At December 31, 2018, the BOCES proportion was 0.03267 percent, which was an increase of 0.02745 from its proportion measured as of December 31, 2017.

COLORADO RIVER BOARD OF COOPERATIVE EDUCATIONAL SERVICES

NOTES TO FINANCIAL STATEMENTS

June 30, 2019

NOTE 7: DEFINED BENEFIT PENSION PLAN (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

For the year ended June 30, 2019, the BOCES recognized pension expense of \$520,483 and revenue of \$46,984 for support from the State as a non-employer contributing entity. At June 30, 2019, the BOCES reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows	Deferred Inflows
Difference between expected and actual experience	\$ 179,213	\$ -
Changes of assumptions or other inputs	\$ 812,809	\$ (3,597,857)
Net difference between projected and actual earnings on pension plan investments	\$ 756,901	\$ (393,527)
Changes in proportion and differences between contributions recognized and proportionate share of contributions - Plan Basis	\$ 1,336,433	\$ (21,420)
Contributions subsequent to the measurement date	\$ 189,232	\$ -
Total	\$ 3,274,588	\$ (4,012,804)

\$189,232 reported as deferred outflows of resources related to pensions, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30:	Fiscal Year Totals
2020	\$ 137,228
2021	(687,980)
2022	(549,192)
2023	172,496
Total	\$ (927,448)

COLORADO RIVER BOARD OF COOPERATIVE EDUCATIONAL SERVICES

NOTES TO FINANCIAL STATEMENTS

June 30, 2019

NOTE 7: DEFINED BENEFIT PENSION PLAN (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

Actuarial assumptions. The total pension liability in the December 31, 2017 actuarial valuation was determined using the following actuarial cost method, actuarial assumptions and other inputs:

Actuarial cost method	Entry Age
Price inflation	2.40%
Real wage growth	1.10%
Wage inflation	3.50%
Salary increase, including wage inflation	3.90-9.70%
Long-term investment rate of return, net of pension plan investment expenses, including price inflation	7.25%
Discount rate	4.78%
Post retirement benefit increases:	
PERA benefit structure hired prior to 1/1/07 and DPS benefit structure (automatic)	2.00% compounded annually
PERA benefit structure hired after 12/31/06 (ad hoc, substantively automatic)	Financed by the Annual Increase Reserve (AIR)

The revised assumptions shown below were reflected in the roll-forward calculation of the total pension liability from December 31, 2017 to December 31, 2018:

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Proportionate share of the net pension asset (liability)	\$ (7,355,065)	\$ (5,785,336)	\$ (4,468,069)

Healthy mortality assumptions for active members reflect the RP-2014 White Collar Employee Mortality Table, a table specifically developed for actively working people. To allow for an appropriate margin of improved mortality prospectively, the mortality rates incorporate a 70 percent factor applied to male rates and a 55 percent factor applied to female rates.

Healthy, post-retirement mortality assumptions reflect the RP-2014 White Collar Healthy Annuitant Mortality Table, adjusted as follows:

- **Males:** Mortality improvement projected to 2018 using the MP-2015 projection scale, a 93 percent factor applied to rates for ages less than 80, a 113 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.
- **Females:** Mortality improvement projected to 2020 using the MP-2015 projection scale, a 68 percent factor applied to rates for ages less than 80, a 106 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.

NOTES TO FINANCIAL STATEMENTS

June 30, 2019

NOTE 7: DEFINED BENEFIT PENSION PLAN (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

For disabled retirees, the mortality assumption was based on 90 percent of the RP-2014 Disabled Retiree Mortality Table.

The actuarial assumptions used in the December 31, 2016, valuations were based on the results of the 2016 experience analysis for the periods January 1, 2012, through December 31, 2015, as well as, the October 28, 2016, actuarial assumptions workshop and were adopted by the PERA Board during the November 18, 2016, Board meeting.

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared every four or five years for PERA. Recently, this assumption has been reviewed more frequently. The most recent analyses were outlined in presentations to PERA's Board on October 28, 2016.

Several factors were considered in evaluating the long-term rate of return assumption for the SCHDTF, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation.

As of the most recent adoption of the long-term expected rate of return by the PERA Board, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

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NOTES TO FINANCIAL STATEMENTS

June 30, 2019

NOTE 7: DEFINED BENEFIT PENSION PLAN (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

Asset Class	Target Allocation	30 Year Expected Geometric Rate of Return
U.S Equity - Large Cap	21.20%	4.30%
U.S Equity - Small Cap	7.42%	4.80%
Non U.S. Equity - Developed	18.55%	5.20%
Non U.S. Equity - Emerging	5.83%	5.40%
Core Fixed Income	19.32%	1.20%
High Yield	1.38%	4.30%
Non U.S. Fixed Income - Developed	1.84%	0.60%
Emerging Market Debt	0.46%	3.90%
Core Real Estate	8.50%	4.90%
Opportunity Fund	6.00%	3.80%
Private Equity	8.50%	6.60%
Cash	1.00%	0.20%
Total	100.00%	

In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected rate of return assumption of 7.25%.

Discount rate. The discount rate used to measure the total pension liability was 7.25 percent. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.50%.
- Employee contributions were assumed to be made at the member contribution rates in effect for each year, including the scheduled increases in SB 18-200. Employee contributions for future plan members were used to reduce the estimated amount of total service costs for future plan members.

NOTES TO FINANCIAL STATEMENTS

June 30, 2019

NOTE 7: DEFINED BENEFIT PENSION PLAN (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law for each year, including the scheduled increase in SB 18-200. Employer contributions also include the current and estimated future AED and SAED, until the actuarial value funding ratio reaches 103%, at which point, the AED and SAED will each drop 0.50% every year until they are zero. Additionally, estimated employer contributions included reductions for the funding of the AIR and retiree health care benefits. For future plan members, employer contributions were further reduced by the estimated amount of total service costs for future plan members not financed by their member contributions.
- As specified in law, the State will provide an annual direct distribution of \$225 million (actual dollars), commencing July 1, 2018, that is proportioned between the State, School, Judicial, and DPS Division Trust Funds based upon the covered payroll of each Division. The annual direct distribution ceases when all Division Trust Funds are fully funded.
- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- The AIR balance was excluded from the initial fiduciary net position, as, per statute, AIR amounts cannot be used to pay benefits until transferred to either the retirement benefits reserve or the survivor benefits reserve, as appropriate. AIR transfers to the fiduciary net position and the subsequent AIR benefit payments were estimated and included in the projections.
- Benefit payments and contributions were assumed to be made at the middle of the year.

Based on the above assumptions and methods, the projection test indicates the SCHDTF's fiduciary net position was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25 percent on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. The discount determination does not use the municipal bond rate, and therefore, the discount rate is 7.25 percent.

As of the prior measurement date, the long-term expected rate of return on plan investments of 7.25 percent and the municipal bond index rate of 3.43 percent were used in the discount rate determination resulting in a discount rate of 4.78 percent, 2.47 percent lower compared to the current measurement date.

COLORADO RIVER BOARD OF COOPERATIVE EDUCATIONAL SERVICES

NOTES TO FINANCIAL STATEMENTS

June 30, 2019

NOTE 7: DEFINED BENEFIT PENSION PLAN (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

Sensitivity of the BOCES' proportionate share of the net pension liability to changes in the discount rate. The following presents the proportionate share of the net pension liability calculated using the discount rate of 7.25 percent, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25 percent) or 1-percentage-point higher (8.25 percent) than the current rate:

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Proportionate share of the net pension asset (liability)	\$ (7,355,065)	\$ (5,785,336)	\$ (4,468,069)

Pension plan fiduciary net position. Detailed information about the SCHDTF's fiduciary net position is available in PERA's CAFR which can be obtained at www.copera.org/investments/pera-financial-reports.

NOTE 8: DEFINED CONTRIBUTION PENSION PLAN

Voluntary Investment Program

Plan Description - Employees of the BOCES that are also members of the SCHDTF may voluntarily contribute to the Voluntary Investment Program, an Internal Revenue Code Section 401(k) defined contribution plan administered by PERA. Title 24, Article 51, Part 14 of the C.R.S, as amended, assigns the authority to establish the Plan provisions to the PERA Board of Trustees. PERA issues a publicly available comprehensive annual financial report for the Plan. That report can be obtained at www.copera.org/investments/pera-financial-reports.

Funding Policy – The Voluntary Investment Program is funded by voluntary member contributions up to the maximum limits set by the Internal Revenue Service, as established under Title 24, Article 51, Section 1402 of the C.R.S., as amended. The BOCES does not contribute to the plan. Employees are immediately vested in their own contributions, employer contributions, if any, and investment earnings. For the year ended June 30, 2019 program members contributed \$41,860.

NOTES TO FINANCIAL STATEMENTS

June 30, 2019

NOTE 9: OTHER POST-EMPLOYMENT BENEFITS

Health Care Trust Fund

Summary of Significant Accounting Policies

OPEB. The BOCES participates in the Health Care Trust Fund (HCTF), a cost-sharing multiple-employer defined benefit OPEB fund administered by the Public Employees' Retirement Association of Colorado ("PERA"). The net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, OPEB expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position of the HCTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefits paid on behalf of health care participants are recognized when due and/or payable in accordance with the benefit terms. Investments are reported at fair value.

General Information about the OPEB Plan

Plan description. Eligible employees of the BOCES are provided with OPEB through the HCTF—a cost-sharing multiple-employer defined benefit OPEB plan administered by PERA. The HCTF is established under Title 24, Article 51, Part 12 of the Colorado Revised Statutes (C.R.S.), as amended. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. Title 24, Article 51, Part 12 of the C.R.S., as amended, sets forth a framework that grants authority to the PERA Board to contract, self-insure, and authorize disbursements necessary in order to carry out the purposes of the PERACare program, including the administration of the premium subsidies. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. PERA issues a publicly available comprehensive annual financial report (CAFR) that can be obtained at www.copera.org/investments/pera-financial-reports.

Benefits provided. The HCTF provides a health care premium subsidy to eligible participating PERA benefit recipients and retirees who choose to enroll in one of the PERA health care plans, however, the subsidy is not available if only enrolled in the dental and/or vision plan(s). The health care premium subsidy is based upon the benefit structure under which the member retires and the member's years of service credit. For members who retire having service credit with employers in the Denver Public Schools (DPS) Division and one or more of the other four Divisions (State, School, Local Government and Judicial), the premium subsidy is allocated between the HCTF and the Denver Public Schools Health Care Trust Fund (DPS HCTF). The basis for the amount of the premium subsidy funded by each trust fund is the percentage of the member contribution account balance from each division as it relates to the total member contribution account balance from which the retirement benefit is paid.

C.R.S. § 24-51-1202 et seq. specifies the eligibility for enrollment in the health care plans offered by PERA and the amount of the premium subsidy. The law governing a benefit recipient's eligibility for the subsidy and the amount of the subsidy differs slightly depending under which benefit structure the benefits are calculated. All benefit recipients under the PERA benefit structure and all retirees under the DPS benefit structure are eligible for a premium subsidy, if enrolled in a health care plan under PERACare. Upon the death of a DPS benefit structure retiree, no further subsidy is paid.

NOTES TO FINANCIAL STATEMENTS

June 30, 2019

NOTE 9: OTHER POST-EMPLOYMENT BENEFITS (Continued)

General Information about the OPEB Plan (Continued)

Enrollment in the PERACare is voluntary and is available to benefit recipients and their eligible dependents, certain surviving spouses, and divorced spouses and guardians, among others. Eligible benefit recipients may enroll into the program upon retirement, upon the occurrence of certain life events, or on an annual basis during an open enrollment period.

PERA Benefit Structure

The maximum service-based premium subsidy is \$230 per month for benefit recipients who are under 65 years of age and who are not entitled to Medicare; the maximum service-based subsidy is \$115 per month for benefit recipients who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The basis for the maximum service-based subsidy, in each case, is for benefit recipients with retirement benefits based on 20 or more years of service credit. There is a 5 percent reduction in the subsidy for each year less than 20. The benefit recipient pays the remaining portion of the premium to the extent the subsidy does not cover the entire amount.

For benefit recipients who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, C.R.S. § 24-51-1206(4) provides an additional subsidy. According to the statute, PERA cannot charge premiums to benefit recipients without Medicare Part A that are greater than premiums charged to benefit recipients with Part A for the same plan option, coverage level, and service credit. Currently, for each individual PERACare enrollee, the total premium for Medicare coverage is determined assuming plan participants have both Medicare Part A and Part B and the difference in premium cost is paid by the HCTF or the DPS HCTF on behalf of benefit recipients not covered by Medicare Part A.

DPS Benefit Structure

The maximum service-based premium subsidy is \$230 per month for retirees who are under 65 years of age and who are not entitled to Medicare; the maximum service-based subsidy is \$115 per month for retirees who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The basis for the maximum subsidy, in each case, is for retirees with retirement benefits based on 20 or more years of service credit. There is a 5 percent reduction in the subsidy for each year less than 20. The retiree pays the remaining portion of the premium to the extent the subsidy does not cover the entire amount.

For retirees who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, the HCTF or the DPS HCTF pays an alternate service-based premium subsidy. Each individual retiree meeting these conditions receives the maximum \$230 per month subsidy reduced appropriately for service less than 20 years, as described above. Retirees who do not have Medicare Part A pay the difference between the total premium and the monthly subsidy.

COLORADO RIVER BOARD OF COOPERATIVE EDUCATIONAL SERVICES

NOTES TO FINANCIAL STATEMENTS

June 30, 2019

NOTE 9: OTHER POST-EMPLOYMENT BENEFITS (Continued)

General Information about the OPEB Plan (Continued)

Contributions. Pursuant to Title 24, Article 51, Section 208(1) (f) of the C.R.S., as amended, certain contributions are apportioned to the HCTF. PERA-affiliated employers of the State, School, Local Government, and Judicial Divisions are required to contribute at a rate of 1.02 percent of PERA-includable salary into the HCTF.

Employer contributions are recognized by the HCTF in the period in which the compensation becomes payable to the member and the BOCES is statutorily committed to pay the contributions. Employer contributions recognized by the HCTF from the BOCES were \$18,321 for the year ended June 30, 2019.

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2019, the BOCES reported a liability of \$288,942 for its proportionate share of the net OPEB liability. The net OPEB liability for the HCTF was measured as of December 31, 2018, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of December 31, 2017. Standard update procedures were used to roll-forward the total OPEB liability to December 31, 2018. The BOCES' proportion of the net OPEB liability was based on the BOCES' contributions to the HCTF for the calendar year 2018 relative to the total contributions of participating employers to the HCTF.

At December 31, 2018, the BOCES' proportion was 0.02134 percent, which was an increase of 0.00564 from its proportion measured as of December 31, 2017.

For the year ended June 30, 2019, the BOCES recognized OPEB expense of \$41,246. At June 30, 2019, the BOCES reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows	Deferred Inflows
Difference between expected and actual experience	\$ 770	\$ (440)
Net difference between projected and actual earnings on pension plan investments	\$ 5,125	\$ (2,544)
Changes in proportion and differences between contributions recognized and proportionate share of contributions - Plan Basis	\$ 87,295	\$ -
Contributions subsequent to the measurement date	\$ 10,090	\$ -
Total	\$ 105,307	\$ (2,984)

COLORADO RIVER BOARD OF COOPERATIVE EDUCATIONAL SERVICES

NOTES TO FINANCIAL STATEMENTS

June 30, 2019

NOTE 9: OTHER POST-EMPLOYMENT BENEFITS (Continued)

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

\$10,090 reported as deferred outflows of resources related to OPEB, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended June 30:	Fiscal Year Totals
2020	\$ 19,429
2021	19,429
2022	19,429
2023	20,278
2024	13,164
2025	504
Total	\$ 92,233

Actuarial assumptions. The total OPEB liability in the December 31, 2017 actuarial valuation was determined using the following actuarial cost method, actuarial assumptions and other inputs:

Actuarial cost method	Entry Age
Price inflation	2.40%
Real wage growth	1.10%
Wage inflation	3.50%
Salary increase, including wage inflation	3.50% in the aggregate
Long-term investment rate of return, net of pension plan investment expenses, including price inflation	7.25%
Discount rate	7.25%
Health care cost trend rates (PERA benefit structure):	
Service-based premium subsidy	0.00%
PERACare Medicare plans	5.00%
Medicare Part A premiums	3.25 % for 2018, gradually rising to 5.00% in 2025

Calculations are based on the benefits provided under the terms of the substantive plan in effect at the time of each actuarial valuation and on the pattern of sharing of costs between employers of each fund to that point.

COLORADO RIVER BOARD OF COOPERATIVE EDUCATIONAL SERVICES

NOTES TO FINANCIAL STATEMENTS

June 30, 2019

NOTE 9: OTHER POST-EMPLOYMENT BENEFITS (Continued)

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

The actuarial assumptions used in the December 31, 2017, valuations were based on the results of the 2016 experience analysis for the periods January 1, 2012, through December 31, 2015, as well as, the October 28, 2016, actuarial assumptions workshop and were adopted by the PERA Board during the November 18, 2016, Board meeting. In addition, certain actuarial assumptions pertaining to per capita health care costs and their related trends are analyzed and reviewed by PERA’s actuary, as discussed below.

In determining the additional liability for PERACare enrollees who are age sixty–five or older and who are not eligible for premium–free Medicare Part A, the following monthly costs/premiums are assumed for 2018 for the PERA Benefit Structure:

Medicare Plan	Cost for Members Without Medicare Part A	Premiums for Members Without Medicare Part A
Self-Funded Medicare Supplement Plans	\$736	\$367
Kaiser Permanente Medicare Advantage HMO	602	236
Rocky Mountain Health Plans Medicare HMO	611	251
United Healthcare Medicare HMO	686	213

The 2018 Medicare Part A premium is \$422 per month.

In determining the additional liability for PERACare enrollees in the PERA Benefit Structure who are age sixty–five or older and who are not eligible for premium–free Medicare Part A, the following chart details the initial expected value of Medicare Part A benefits, age adjusted to age 65 for the year following the valuation date:

Medicare Plan	Cost for Members Without Medicare Part A
Self-Funded Medicare Supplement Plans	\$289
Kaiser Permanente Medicare Advantage HMO	300
Rocky Mountain Health Plans Medicare HMO	270
United Healthcare Medicare HMO	400

All costs are subject to the health care cost trend rates, as discussed below.

Health care cost trend rates reflect the change in per capita health costs over time due to factors such as medical inflation, utilization, plan design, and technology improvements. For the PERA benefit structure, health care cost trend rates are needed to project the future costs associated with providing benefits to those PERACare enrollees not eligible for premium-free Medicare Part A.

COLORADO RIVER BOARD OF COOPERATIVE EDUCATIONAL SERVICES

NOTES TO FINANCIAL STATEMENTS

June 30, 2019

NOTE 9: OTHER POST-EMPLOYMENT BENEFITS (Continued)

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

Health care cost trend rates for the PERA benefit structure are based on published annual health care inflation surveys in conjunction with actual plan experience (if credible), building block models and heuristics developed by health plan actuaries and administrators, and projected trends for the Federal Hospital Insurance Trust Fund (Medicare Part A premiums) provided by the Centers for Medicare & Medicaid Services. Effective December 31, 2017, the health care cost trend rates for Medicare Part A premiums were revised to reflect the current expectation of future increases in rates of inflation applicable to Medicare Part A premiums.

The PERA benefit structure health care cost trend rates that were used to measure the total OPEB liability are summarized in the table below:

Year	PERACare Medicare Plans	Medicare Part A Premiums
2018	5.00%	3.25%
2019	5.00%	3.50%
2020	5.00%	3.75%
2021	5.00%	4.00%
2022	5.00%	4.25%
2023	5.00%	4.50%
2024	5.00%	4.75%
2025+	5.00%	5.00%

Mortality assumptions for the determination of the total pension liability for each of the Division Trust Funds as shown below are applied, as applicable, in the determination of the total OPEB liability for the HCTF. Affiliated employers of the State, School, Local Government, and Judicial Divisions participate in the HCTF.

Healthy mortality assumptions for active members were based on the RP-2014 White Collar Employee Mortality Table, a table specifically developed for actively working people. To allow for an appropriate margin of improved mortality prospectively, the mortality rates incorporate a 70 percent factor applied to male rates and a 55 percent factor applied to female rates.

Healthy, post-retirement mortality assumptions for the State and Local Government Divisions were based on the RP-2014 Healthy Annuitant Mortality Table, adjusted as follows:

- **Males:** Mortality improvement projected to 2018 using the MP-2015 projection scale, a 73 percent factor applied to rates for ages less than 80, a 108 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.
- **Females:** Mortality improvement projected to 2020 using the MP-2015 projection scale, a 78 percent factor applied to rates for ages less than 80, a 109 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.

NOTES TO FINANCIAL STATEMENTS

June 30, 2019

NOTE 9: OTHER POST-EMPLOYMENT BENEFITS (Continued)

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

Healthy, post-retirement mortality assumptions for the School and Judicial Divisions were based on the RP-2014 White Collar Healthy Annuitant Mortality Table, adjusted as follows:

- **Males:** Mortality improvement projected to 2018 using the MP-2015 projection scale, a 93 percent factor applied to rates for ages less than 80, a 113 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.
- **Females:** Mortality improvement projected to 2020 using the MP-2015 projection scale, a 68 percent factor applied to rates for ages less than 80, a 106 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.

For disabled retirees, the mortality assumption was based on 90 percent of the RP-2014 Disabled Retiree Mortality Table.

The following health care costs assumptions were updated and used in the measurement of the obligations for the HCTF:

- Initial per capita health care costs for those PERACare enrollees under the PERA benefit structure who are expected to attain age 65 and older ages and are not eligible for premium-free Medicare Part A benefits were updated to reflect the change in costs for the 2018 plan year.
- The health care cost trend rates for Medicare Part A premiums were revised to reflect the then-current expectation of future increases in rates of inflation applicable to Medicare Part A premiums.

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared every four or five years for PERA. Recently, this assumption has been reviewed more frequently. The most recent analyses were outlined in presentations to PERA's Board on October 28, 2016.

Several factors were considered in evaluating the long-term rate of return assumption for the HCTF, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation.

COLORADO RIVER BOARD OF COOPERATIVE EDUCATIONAL SERVICES

NOTES TO FINANCIAL STATEMENTS

June 30, 2019

NOTE 9: OTHER POST-EMPLOYMENT BENEFITS (Continued)

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

As of the most recent adoption of the long-term expected rate of return by the PERA Board, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	30 Year Expected Geometric Real Rate of Return
U.S Equity - Large Cap	21.20%	4.30%
U.S Equity - Small Cap	7.42%	4.80%
Non U.S. Equity - Developed	18.55%	5.20%
Non U.S. Equity - Emerging	5.83%	5.40%
Core Fixed Income	19.32%	1.20%
High Yield	1.38%	4.30%
Non U.S. Fixed Income - Developed	1.84%	0.60%
Emerging Market Debt	0.46%	3.90%
Core Real Estate	8.50%	4.90%
Opportunity Fund	6.00%	3.80%
Private Equity	8.50%	6.60%
Cash	1.00%	0.20%
Total	100.00%	

In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected rate of return assumption of 7.25%.

Sensitivity of the BOCES' proportionate share of the net OPEB liability to changes in the Health Care Cost Trend Rates. The following presents the net OPEB liability using the current health care cost trend rates applicable to the PERA benefit structure, as well as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current rates:

Sensitivity of the Net OPEB Liability to Changes in the Health Care Cost Trend Rates			
	1% Decrease	Current Discount Rate	1% Increase
PERACare Medicare trend rate	4.00%	5.00%	6.00%
Initial Medicare Part A trend rate	2.25%	3.25%	4.25%
Ultimate Medicare Part A trend rate	4.00%	5.00%	6.00%
Proportionate share of the net OPEB asset (liability)	\$ (280,964)	\$ (288,942)	\$ (298,119)

NOTES TO FINANCIAL STATEMENTS

June 30, 2019

NOTE 9: OTHER POST-EMPLOYMENT BENEFITS (Continued)

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

Discount rate. The discount rate used to measure the total OPEB liability was 7.25 percent. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Updated health care cost trend rates for Medicare Part A premiums as of the December 31, 2018, measurement date.
- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members
- assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.50%.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law and effective as of the measurement date.
- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- Transfers of a portion of purchase service agreements intended to cover the costs associated with OPEB benefits were estimated and included in the projections.
- Benefit payments and contributions were assumed to be made at the middle of the year.

Based on the above assumptions and methods, the projection test indicates the HCTF's fiduciary net position was projected to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25 percent on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability. The discount rate determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25 percent.

COLORADO RIVER BOARD OF COOPERATIVE EDUCATIONAL SERVICES

NOTES TO FINANCIAL STATEMENTS

June 30, 2019

NOTE 9: OTHER POST-EMPLOYMENT BENEFITS (Continued)

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

Sensitivity of the BOCES' proportionate share of the net OPEB liability to changes in the discount rate. The following presents the proportionate share of the net OPEB liability calculated using the discount rate of 7.25 percent, as well as what the proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25 percent) or 1-percentage-point higher (8.25 percent) than the current rate:

Sensitivity of the Net OPEB Liability to Changes in the Discount Rate			
	1% Decrease	Current Discount Rate	1% Increase
Discount Rate	6.25%	7.25%	8.25%
Proportionate share of the net OPEB asset (liability)	\$ (323,301)	\$ (288,942)	\$ (259,569)

OPEB plan fiduciary net position. Detailed information about the HCTF's fiduciary net position is available in PERA's CAFR which can be obtained at www.copera.org/investments/pera-financial-reports.

NOTE 10: SUMMARY DISCLOSURE OF SIGNIFICANT COMMITMENTS AND CONTINGENCIES AND COMPLIANCE

Claims and Judgments - The BOCES participates in a number of federal, state, and county programs that are fully or partially funded by grants received from other governmental units and are subject to the various rules and regulations of the grantor agencies. Expenditures financed by grants are subject to audit and adjustment by the appropriate grantor agency. If expenditures are disallowed due to noncompliance with grant program regulations, the BOCES may be required to reimburse the grantor government. In the opinion of the BOCES, there are no significant contingent liabilities relating to compliance with the rules and regulations governing the respective grants; therefore, no provision has been recorded in the accompanying financial statements for such contingencies.

Tabor Amendment - In November 1992, Colorado voters passed the Tabor Amendment (Amendment 1) to the State Constitution which limits state and local government tax powers and imposes spending limits. The amendment does not specifically address BOCES. However, several legal opinions have been issued stating that a BOCES itself is not subject to the requirements and restrictions of the TABOR amendment. There have been several recent court cases with organizations similar to BOCES, where the court has found that these organizations are not subject to TABOR since they are not a municipality and do not exercise independent "Government" power. However, in virtually all situations, a BOCES will be impacted to the degree that their member districts are impacted by the restrictions of TABOR. A BOCES does not need to maintain emergency reserves required by TABOR, and expenditures can fluctuate independently of TABOR.

COLORADO RIVER BOARD OF COOPERATIVE EDUCATIONAL SERVICES

NOTES TO FINANCIAL STATEMENTS

June 30, 2019

NOTE 11: FUND BALANCE ASSIGNMENTS

Based on an analysis of program operations, the BOCES has assigned a portion of its year end fund balance for the following programs and activities:

Assigned - TPP Aspen Valley Med	\$ 9,860
Assigned - TPP Women's Foundations	17,409
Assigned - TPP Aspen Comm Foundation	28,816
Assigned - TPP Temple Buell	16,344
Assigned - TPP Aspen Comm Arches	359
Assigned - TPP Aspen Comm Kaplan	1,761
Assigned - TPP Hemera Foundation	9,600
Assigned - Head Start	118,249
Assigned - NSTA	366
Assigned - YMHS Whole Kids	489
Assigned - Teen Parent	41,053
Assigned - YMHS Alternative Program	85,000
Assigned - Rebound	26,307
Assigned - YMHS Capital Reserve	135,989
Assigned - Technology	11,026
Assigned - Transportation	31,040
BOCES Allocation - 1345	<u>770</u>
Total Assigned Fund Balance	<u><u>\$ 534,438</u></u>

NOTE 12: DEFICIT NET POSITION

The Governmental Activities has an overall deficit net position of \$4,002,799 and an unrestricted net position deficit of \$5,014,114, primarily due to the PERA net pension liability of \$5,785,336, as further described in Note 7 and the net OPEB liability of \$288,942, as further described in Note 9. As the BOCES has no control over pension benefits or contribution rates, the BOCES expects this deficit net position to continue for the foreseeable future.

NOTE 13: PRIOR PERIOD RESTATEMENT

The District has restated beginning deferred outflows for the PERA and OPEB plans. The net effect of the restatement reduced governmental activities net position in the amount of \$370,365. Restatement to beginning balances are as follows:

Restatements	<u>Governmental Activities</u>
PERA Proportion Share	\$ (396,747)
PERA Contribution Timing	163,779
OPEB Deferred Outflows	<u>(137,397)</u>
Net Restatement	(370,365)
Beginning Net Position	<u>(3,442,934)</u>
Beginning Net Position (Restated)	<u><u>\$ (3,813,299)</u></u>

REQUIRED SUPPLEMENTARY INFORMATION
(Pension Schedules - Unaudited)

COLORADO RIVER BOARD OF COOPERATIVE EDUCATIONAL SERVICES

SCHEDULE OF THE BOCES' PROPORTIONATE SHARE OF THE
NET PENSION ASSET (LIABILITY)
PERA Pension Plan
Last 10 Fiscal Years⁽¹⁾

<u>Fiscal Year Ended</u>	<u>BOCES' proportion of the net pension asset (liability)</u>	<u>BOCES' proportionate share of the net pension asset (liability)</u>	<u>Non-employer contributing entity's total proportionate share of the net pension asset</u>	<u>Total proportionate share associated with the BOCES</u>	<u>BOCES' covered payroll</u>	<u>BOCES' proportionate share of the net pension asset (liability) as a</u>	<u>Plan fiduciary net position as a percentage of the total pension liability</u>
June 30, 2017	0.022306%	\$ (6,641,479)	\$ -	\$ (6,641,479)	\$ 1,001,151	663.38%	43.13%
June 30, 2018	0.027458%	\$ (8,878,892)	\$ -	\$ (8,878,892)	\$ 1,266,598	701.00%	43.96%
June 30, 2019	0.032672%	\$ (5,785,336)	\$ (695,909)	\$ (6,481,245)	\$ 1,796,182	322.09%	57.01%

Note: All amounts are as of plan calculation dates which are one fiscal year prior to the date shown.

⁽¹⁾ - Additional years will be added to this schedule as they become available.

See the accompanying Independent Auditors' Report.

COLORADO RIVER BOARD OF COOPERATIVE EDUCATIONAL SERVICES

SCHEDULE OF BOCES CONTRIBUTIONS

PERA Pension Plan

Last 10 Fiscal Years⁽¹⁾

<u>Fiscal Year Ended</u>	<u>Contractually required contributions</u>	<u>Actual contributions</u>	<u>Contribution deficiency (excess)</u>	<u>BOCES' covered payroll</u>	<u>Contributions as a percentage of covered payroll</u>
June 30, 2017	\$ 181,509	(181,509)	-	\$ 1,001,151	18.13%
June 30, 2018	235,967	(235,967)	-	1,266,598	18.63%
June 30, 2019	343,610	(343,610)	-	1,796,182	19.13%

Note: All amounts are as of plan calculation dates which are one fiscal year prior to the date shown.

⁽¹⁾ - Additional years will be added to this schedule as they become available.

See the accompanying Independent Auditors' Report.

COLORADO RIVER BOARD OF COOPERATIVE EDUCATIONAL SERVICES

**SCHEDULE OF THE BOCES' PROPORTIONATE SHARE OF THE
NET OPEB ASSET (LIABILITY)
PERA Health Care Trust Fund
Last 10 Fiscal Years⁽¹⁾**

Fiscal Year Ended	BOCES' proportion of the net OPEB asset (liability)	BOCES' proportionate share of the net OPEB asset (liability)	BOCES' covered payroll	BOCES' proportionate share of the net OPEB asset (liability) as a percentage of covered payroll	Plan fiduciary net position as a percentage of the total OPEB liability
June 30, 2017	0.012679%	\$ (164,391)	\$ 1,001,151	16.42%	16.70%
June 30, 2018	0.015601%	(202,756)	1,266,598	16.01%	17.53%
June 30, 2019	0.021237%	(288,942)	1,796,182	16.09%	17.03%

Note: All amounts are as of plan calculation dates which are one fiscal year prior to the date shown.

⁽¹⁾ - Additional years will be added to this schedule as they become available.

See the accompanying Independent Auditors' Report.

COLORADO RIVER BOARD OF COOPERATIVE EDUCATIONAL SERVICES

SCHEDULE OF BOCES CONTRIBUTIONS

PERA Health Care Trust Fund

Last 10 Fiscal Years⁽¹⁾

<u>Fiscal Year Ended</u>	<u>Contractually required contributions</u>	<u>Actual contributions</u>	<u>Contribution deficiency (excess)</u>	<u>BOCES' covered payroll</u>	<u>Contributions as a percentage of covered payroll</u>
June 30, 2017	\$ 10,212	\$ (10,212)	\$ -	\$ 1,001,151	1.02%
June 30, 2018	12,919	(12,919)	-	1,266,598	1.02%
June 30, 2019	18,321	(18,321)	-	1,796,182	1.02%

Note: All amounts are as of plan calculation dates which are one fiscal year prior to the date shown.

⁽¹⁾ - Additional years will be added to this schedule as they become available.

See the accompanying Independent Auditors' Report.

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BUDGETARY COMPARISON SCHEDULE
(Required Supplementary Information)

COLORADO RIVER BOARD OF COOPERATIVE EDUCATIONAL SERVICES

BUDGETARY COMPARISON SCHEDULE -
GENERAL FUND
For the Year Ended June 30, 2019

	2019			
	FINAL		VARIANCE	
	BUDGET	ACTUAL	WITH FINAL BUDGET	2018 ACTUAL
REVENUES				
Local Sources:				
Interest Income	\$ 300	\$ 535	\$ 235	\$ 228
Pupil Activity Revenues	-	-	-	3,810
Community Service Revenue	25,000	22,500	(2,500)	5,000
Donations	209,960	231,689	21,729	156,822
Sale of Fixed Assets	-	1,000	1,000	-
Member Assessments	2,612,262	2,569,143	(43,119)	2,380,955
Services Provided Outside AU	28,000	27,953	(47)	27,809
Other Local	600,000	152,845	(447,155)	157,273
Total Local Sources	<u>3,495,522</u>	<u>3,005,665</u>	<u>(489,857)</u>	<u>2,731,897</u>
Intermediate Sources:				
Other Intermediate Source Revenue	26,000	57,193	31,193	30,426
State Sources:				
ECEA	1,810,535	1,929,138	118,603	1,813,059
Gifted and Talented	108,336	110,651	2,315	108,336
Expelled and At Risk Students	-	11,235	11,235	46,765
Colorado Empowerment Learning	1,220,000	1,220,000	-	1,020,000
School Counselor Grant	4,800	5,296	496	4,862
GT Education Universal Screening	35,338	31,163	(4,175)	35,338
State BOCES Allocation	111,726	61,087	(50,639)	111,726
PERA - State Contribution	-	48,984	48,984	-
Total State Sources	<u>3,290,735</u>	<u>3,417,554</u>	<u>126,819</u>	<u>3,140,086</u>
Federal Sources:				
IDEA Part B	1,803,687	1,872,643	68,956	1,803,632
IDEA Preschool	38,779	38,064	(715)	36,618
CACFP Grant	7,000	7,101	101	6,208
Total Federal Sources	<u>1,849,466</u>	<u>1,917,808</u>	<u>68,342</u>	<u>1,846,458</u>
TOTAL REVENUES	<u>8,661,723</u>	<u>8,398,220</u>	<u>(263,503)</u>	<u>7,748,867</u>
EXPENDITURES				
Instruction:				
Salaries	840,649	824,051	16,598	804,237
Benefits	318,279	349,755	(31,476)	301,312
PS - Professional	5,350	7,094	(1,744)	5,232
PS - Property	5,400	6,377	(977)	5,428
PS - Other	1,980,447	2,079,695	(99,248)	2,016,585
Supplies	18,150	18,809	(659)	18,115
Property	1,000	3,526	(2,526)	777
Other Expenses	-	-	-	4,581
Total Instruction	<u>3,169,275</u>	<u>3,289,307</u>	<u>(120,032)</u>	<u>3,156,267</u>
Support Services:				
Pupil Support:				
Salaries	321,449	282,076	39,373	194,974
Benefits	109,960	84,376	25,584	66,098
PS - Professional	33,418	1,126	32,292	4,063
PS - Property	500	1,641	(1,141)	1,227
PS - Other	1,692,541	1,731,835	(39,294)	1,685,328
Supplies	2,500	936	1,564	990
Property	2,500	12,084	(9,584)	2,362
Other Expenses	-	-	-	1,544
Total Pupil Support	<u>2,162,868</u>	<u>2,114,074</u>	<u>48,794</u>	<u>1,956,586</u>

(Continued)

See the Accompanying Independent Auditors' Report.

COLORADO RIVER BOARD OF COOPERATIVE EDUCATIONAL SERVICES

BUDGETARY COMPARISON SCHEDULE -
GENERAL FUND

For the Year Ended June 30, 2019

	2019		VARIANCE WITH FINAL BUDGET	2018 ACTUAL
	FINAL BUDGET	ACTUAL		
EXPENDITURES (Continued)				
Support Services (Continued):				
Staff Support:				
Salaries	342,609	342,609	-	291,256
Benefits	105,828	100,310	5,518	84,298
PS - Professional	14,000	21,852	(7,852)	410,130
PS - Other	1,265,041	1,247,462	17,579	578,586
Supplies	12,250	39,480	(27,230)	44,036
Property	6,000	11,168	(5,168)	8,625
Other Expenses	-	2,500	(2,500)	3,984
Total Staff Support	<u>1,745,728</u>	<u>1,765,381</u>	<u>(19,653)</u>	<u>1,420,915</u>
General Administration:				
Salaries	14,636	17,147	(2,511)	14,000
Benefits	3,978	4,555	(577)	3,864
PS - Professional	8,000	13,654	(5,654)	5,182
PS - Other	10,800	15,731	(4,931)	12,447
Supplies	2,500	914	1,586	1,648
Other Expenses	4,000	139,350	(135,350)	135,708
Total General Administration	<u>43,914</u>	<u>191,351</u>	<u>(147,437)</u>	<u>172,849</u>
School Administration:				
Salaries	169,316	174,996	(5,680)	164,195
Benefits	52,893	50,565	2,328	50,458
Supplies	4,800	787	4,013	1,930
Total School Administration	<u>227,009</u>	<u>226,348</u>	<u>661</u>	<u>216,583</u>
Business Administration:				
Salaries	87,550	88,104	(554)	77,239
Benefits	27,071	27,382	(311)	24,490
PS - Professional	8,500	14,555	(6,055)	284
PS - Other	16,100	7,012	9,088	14,337
Supplies	18,160	22,037	(3,877)	33,385
Total Business Administration	<u>157,381</u>	<u>159,090</u>	<u>(1,709)</u>	<u>149,735</u>
Operations and Maintenance:				
Salaries	5,910	13,081	(7,171)	4,284
Benefits	1,277	2,829	(1,552)	915
PS - Property	59,500	45,162	14,338	45,101
Total Operations and Maintenance	<u>66,687</u>	<u>61,072</u>	<u>5,615</u>	<u>50,300</u>
Transportation:				
Salaries	64,972	41,167	23,805	41,507
Benefits	14,034	17,752	(3,718)	9,218
PS - Property	-	-	-	1,060
PS - Other	109,894	90,153	19,741	57,887
Property	20,000	53,211	(33,211)	98,261
Total Transportation	<u>208,900</u>	<u>202,283</u>	<u>6,617</u>	<u>207,933</u>

(Continued)

See the Accompanying Independent Auditors' Report.

COLORADO RIVER BOARD OF COOPERATIVE EDUCATIONAL SERVICES

**BUDGETARY COMPARISON SCHEDULE -
GENERAL FUND
For the Year Ended June 30, 2019**

	2019		VARIANCE WITH FINAL BUDGET	2018	
	FINAL BUDGET	ACTUAL		BUDGET	ACTUAL
EXPENDITURES (Continued)					
Support Services (Continued):					
Other Central Support:					
Salaries	88,500	93,500	(5,000)	-	
Benefits	11,500	24,133	(12,633)	-	
PS - Professional	30,000	11,035	18,965	4,314	
PS - Other	34,000	30,263	3,737	29,700	
Supplies	5,300	567	4,733	6,035	
Total Other Central Support	<u>169,300</u>	<u>159,498</u>	<u>9,802</u>	<u>40,049</u>	
Risk Management:					
PS - Professional	-	-	-	102	
PS - Other	44,500	20,714	23,786	58,545	
Total Risk Management	<u>44,500</u>	<u>20,714</u>	<u>23,786</u>	<u>58,647</u>	
Other Support Services:					
Salaries	111,844	114,505	(2,661)	106,953	
Benefits	64,958	61,893	3,065	63,378	
PS - Professional	200	175	25	98	
PS - Other	10,083	2,000	8,083	1,831	
Supplies	100	-	100	121	
Total Other Support Services	<u>187,185</u>	<u>178,573</u>	<u>8,612</u>	<u>172,381</u>	
Community Support:					
Salaries	22,795	13,229	9,566	12,623	
Benefits	4,923	2,857	2,066	2,696	
Total Community Support	<u>27,718</u>	<u>16,086</u>	<u>11,632</u>	<u>15,319</u>	
Total Support Services	<u>5,041,190</u>	<u>5,094,470</u>	<u>(53,280)</u>	<u>4,461,297</u>	
Food Service	<u>7,000</u>	<u>7,101</u>	<u>(101)</u>	<u>6,198</u>	
Debt Service	<u>-</u>	<u>20,700</u>	<u>(20,700)</u>	<u>20,700</u>	
TOTAL EXPENDITURES	<u>8,217,465</u>	<u>8,411,578</u>	<u>(194,113)</u>	<u>7,644,462</u>	
CHANGE IN FUND BALANCE BEFORE SPECIAL ITEMS	444,258	(13,358)	(457,616)	104,405	
Special Item - Transfer from Mountain BOCES	-	-	-	1,605,010	
CHANGE IN FUND BALANCE	444,258	(13,358)	(457,616)	1,709,415	
FUND BALANCE, Beginning	<u>1,709,415</u>	<u>1,709,415</u>	-	-	
FUND BALANCE, Ending	<u>\$ 2,153,673</u>	<u>\$ 1,696,057</u>	<u>\$ (457,616)</u>	<u>\$ 1,709,415</u>	

See the Accompanying Independent Auditors' Report.

OTHER SUPPLEMENTARY INFORMATION

COLORADO RIVER BOARD OF COOPERATIVE EDUCATIONAL SERVICES

**PUPIL ACTIVITY FUND
SCHEDULE OF RECEIPTS AND DISBURSEMENTS
BUDGET AND ACTUAL
For the Year Ended June 30, 2019**

	2019			
	FINAL BUDGET	ACTUAL	VARIANCE WITH FINAL BUDGET	2018 ACTUAL
Receipts	\$ -	\$ 125,246	\$ 125,246	\$ 83,739
Disbursements	84,000	109,110	(25,110)	68,941
Special Item - Transfer from Mountain BOCES	-	-	-	145,770
Net Receipts (Disbursements)	<u>\$ (84,000)</u>	16,136	<u>\$ 100,136</u>	160,568
CASH IN BANK, Beginning		<u>160,568</u>		<u>-</u>
CASH IN BANK, Ending		<u>\$ 176,704</u>		<u>\$ 160,568</u>

See the accompanying Independent Auditors' Report.

STATE COMPLIANCE



Colorado Department of Education
Auditors Integrity Report
 District: 9175 - Colorado River BOCES
 Fiscal Year 2018-19
 Colorado School District/BOCES

Revenues, Expenditures, & Fund Balance by Fund

Fund Type & Number	Beg Fund Balance & Prior Per Adj (6880*)	1000 - 5999 Total Revenues & Other Sources	0001-0999 Total Expenditures & Other Uses	6700-6799 & Prior Per Adj (6880*) Ending Fund Balance
	+		-	=
Governmental				
10 General Fund	1,709,416	8,398,220	8,411,579	1,696,057
18 Risk Mgmt Sub-Fund of General Fund	0	0	0	0
19 Colorado Preschool Program Fund	0	0	0	0
Sub- Total	1,709,416	8,398,220	8,411,579	1,696,057
11 Charter School Fund	0	0	0	0
20,26-29 Special Revenue Fund	0	0	0	0
06 Supplemental Cap Const, Tech, Main, Fund	0	0	0	0
21 Food Service Spec Revenue Fund	0	0	0	0
22 Govt Designated-Purpose Grants Fund	0	0	0	0
23 Pupil Activity Special Revenue Fund	0	0	0	0
24 Full Day Kindergarten Mill Levy Override	0	0	0	0
25 Transportation Fund	0	0	0	0
31 Bond Redemption Fund	0	0	0	0
39 Certificate of Participation (COP) Debt Service Fund	0	0	0	0
41 Building Fund	0	0	0	0
42 Special Building Fund	0	0	0	0
43 Capital Reserve Capital Projects Fund	0	0	0	0
46 Supplemental Cap Const, Tech, Main Fund	0	0	0	0
Totals	0	0	0	0
Proprietary				
50 Other Enterprise Funds	0	0	0	0
64 (63) Risk-Related Activity Fund	0	0	0	0
60,65-69 Other Internal Service Funds	0	0	0	0
Totals	0	0	0	0
Fiduciary				
70 Other Trust and Agency Funds	0	0	0	0
72 Private Purpose Trust Fund	0	0	0	0
73 Agency Fund	0	0	0	0
74 Pupil Activity Agency Fund	160,568	125,246	109,110	176,704
79 GASB 34:Permanent Fund	0	0	0	0
85 Foundations	0	0	0	0
Totals	160,568	125,246	109,110	176,704

FINAL



Colorado Department of Education

Bolded Balance Sheet Report

District: 9175 - Colorado River BOCES

Fiscal Year 2018-19

Colorado School District/BOCES

ASSETS	Governmental							Proprietary					Fiduciary		
	General Funds 10,12-18	Charter School Fund 11	Preschool Fund 19	Special Revenue Funds 20, 22-29	Supplemental Cap Const Fund 06	Food Service Special Revenue Fund 21	Debt Service Funds 30-39	Capital Projects Funds 40-45,47-49	Supplemental Cap Const Fund 46	Other Enterprise Funds 50, 52-59	Risk-Related Activity Funds 63-64	Other Internal Service Funds 60	Trust & Agency Funds 70-79	Foundations Fund 85	Totals
Cash and Investments (8100-8104,8111)	765,943	0	0	0	0	0	0	0	0	0	0	174,734	0	940,678	
Grants Accounts Receivable (8142)	925,832	0	0	0	0	0	0	0	0	0	0	0	0	925,832	
Other Receivables (8151-8154,8161)	1,380,529	0	0	0	0	0	0	0	0	0	0	1,970	0	1,382,499	
Prepaid Expenses 8181,8182)	50	0	0	0	0	0	0	0	0	0	0	0	0	50	
Total Assets	3,072,355	0	0	0	0	0	0	0	0	0	0	176,704	0	3,249,059	

See accompanying Independent Auditors' Report.

Governmental

Proprietary

Fiduciary

	General Funds 10,12-18	Charter School Fund 11	Preschool Fund 19	Special Revenue Funds 20, 22-29	Supplemental Cap Const Fund 06	Food Service Special Revenue Fund 21	Debt Service Funds 30-39	Capital Projects Funds 40-45, 47-49	Supplemental Cap Const Fund 46	Other Enterprise Funds 50, 52-59	Risk-Related Activity Funds 63-64	Other Internal Service Funds 60	Trust & Agency Funds 70-79	Foundations Fund 85	Totals
LIABILITIES & FUND EQUITY															
LIABILITIES															
Other Payables (7421-7423)	909,258	0	0	0	0	0	0	0	0	0	0	0	0	0	909,258
Accrued Expenses (7461)	305,935	0	0	0	0	0	0	0	0	0	0	0	0	0	305,935
Payroll Ded. and Withholdings (7471-7473)	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Other Current Liabilities (7491,7492,7499)	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Deferred Inflow Grants (7801)	161,105	0	0	0	0	0	0	0	0	0	0	0	0	0	161,105
Total Liabilities	1,376,297	0	0	0	0	0	0	0	0	0	0	0	0	0	1,376,297

See accompanying Independent Auditors' Report.

Governmental

Proprietary

Fiduciary

FUND EQUITY	General Funds 10,12-18	Charter School Fund 11	Preschool Fund 19	Special Revenue Funds 20, 22-29	Supplemental Cap Const Fund 06	Food Service Special Revenue Fund 21	Debt Service Funds 30-39	Capital Projects Funds 40-45, 47-49	Supplemental Cap Const Fund 46	Other Enterprise Funds 50, 52-59	Risk-Related Activity Funds 63-64	Other Internal Service Funds 60	Trust & Agency Funds 70-79	Foundations Fund 85	Totals
Non-spendable Fund Balance 6710	50	0	0	0	0	0	0	0	0	0	0	0	0	0	50
Restricted Fund Balance 6720	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
TABOR 3% Emergency Reserve 6721	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
TABOR Multi-Year 6722	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
District Emergency Reserve (letter of credit or real estate) 6723	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Colorado Preschool Program (CPP) Reserve 6724	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Full-Day Kindergarten Reserve 6725	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Risk-Related / Restricted Capital Reserve 6726	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
BEST Capital Reserve 6727	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Committed Fund Balance 6750	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Assigned Fund Balance 6760	534,438	0	0	0	0	0	0	0	0	0	0	0	0	0	534,438
Unassigned Fund Balance 6770	1,161,569	0	0	0	0	0	0	0	0	0	0	0	176,704	0	1,338,274
Invested in Capital Assets, Net of Related Debt 6790	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Restricted Net Assets 6791	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Unrestricted Net Assets 6792	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Prior Period Adjustment 6880	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Total Fund Equity	1,696,057	0	0	0	0	0	0	0	0	0	0	0	176,704	0	1,872,762

	General Funds 10,12-18	Charter School Fund 11	Preschool Fund 19	Special Revenue Funds 20, 22-29	Supplemental Cap Const Fund 06	Food Service Special Revenue Fund 21	Debt Service Funds 30-39	Capital Projects Funds 40-45, 47-49	Supplemental Cap Const Fund 46	Other Enterprise Funds 50, 52-59	Risk-Related Activity Funds 63-64	Other Internal Service Funds 60	Trust & Agency Funds 70-79	Foundations Fund 85	Totals
Total Liabilities & Fund Equity	3,072,355	0	0	0	0	0	0	0	0	0	0	0	176,704	0	3,249,059

	General Funds 10,12-18	Charter School Fund 11	Preschool Fund 19	Special Revenue Funds 20, 22-29	Supplemental Cap Const Fund 06	Food Service Special Revenue Fund 21	Debt Service Funds 30-39	Capital Projects Funds 40-45, 47-49	Supplemental Cap Const Fund 46	Other Enterprise Funds 50, 52-59	Risk related activity Funds 63-64	Other Internal Service Funds 60	Trust & Agency Funds 70-79	Foundations Fund 85
For Each Fund Type: Do Assets=Liability+Fund Equity	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes